# AGENCY STRATEGIC PLAN

#### FOR THE FISCAL YEARS 2017 to 2021

BY

#### TEXAS COMMISSION ON JAIL STANDARDS

<u>Member</u>	City	Term Expires
Commissioner Stanley D. Egger Ms. Irene A. Armendariz	Abilene Austin	2017 2015
Mr. Jerry Lowry	New Caney	2019
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June 23, 2016

Signed.

Brandon S. Wood, Executive Director

Approved:

Commissioner Stan Egger, Vice-Chair and Presiding Officer

## **Texas Commission on Jail Standards**

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#### **Agency Mission**

The mission of the Texas Commission on Jail Standards is to empower local government to provide safe, secure, and suitable local jail facilities through proper rules and procedures while promoting innovative programs and ideas.

#### **Agency Goals and Action Plans**

(1) Ensure the efficient and effective operations of county jails. (Government Code 511).

Specific action items to achieve your goal

- 1. Risk-based, on-site inspections;
- 2. Provide on-site and in-house consultation and technical assistance;
- 3. Provide statewide training for jail staff and administrators;

Describe how your goal or action items supports each statewide objective

- Accountable to tax and fee payers of Texas Efficient and effective operation of county jails in Texas reduces liability to Texas taxpayers. Federal court intervention is reduced when county jails remain in compliance with minimum jail standards.
- 2. Efficient such that maximum results are produced with a minimum waste of taxpayer funds, including through the elimination of redundant and non-core functions Risk-based inspections coupled with the careful structuring of the state by regions, allows the inspection staff to utilize agency dollars more effectively and eliminates duplicated services and unnecessary travel.
- 3. Effective in successfully fulfilling core functions, measuring success in achieving performance measures and implementing plans to continuously improve Agency activities are monitored on a monthly basis to ensure performance measure goals are being met or exceeded. Staff members are constantly looking for ways to improve.
- 4. Providing excellent customer service TCJS staff strives to provide excellent customer service through positive interaction with county officials. Training, consultation and technical assistance provided allow county officials to view TCJS as a resource and ally.
- Transparent such that agency actions can be understood by any Texan To be more transparent
  and provide up-to-date information, technical assistance memorandums, non-compliant
  inspection reports, training announcements and inspection forms are posted to the website for
  ease of access.

(2) We will continue to ensure that the high level of consultation, training, and technical assistance provided to local government to increase and maintain compliance with adopted standards (Government Code 511).

Specific action items to achieve your goal

- 1. Continue to provide both on-site and in-house consultation, training and technical assistance;
- Continue to issue technical assistance memorandums;
- 3. Continue to provide statewide training for jail staff and administrators at industry conferences;
- Continue to provide valuable information through agency publications;

Describe how your goal or action items supports each statewide objective

- 1. Accountable to tax and fee payers of Texas Almost exclusively, training sessions and technical assistance are provided in conjunction with annual on-site inspections. These opportunities reduce unnecessary travel expenditures.
- 2. Efficient such that maximum results are produced with a minimum waste of taxpayer funds, including through the elimination of redundant and non-core functions In conjunction with the training and technical assistance provided during the annual inspections, regional training opportunities, and presentations at statewide conferences are offered to ensure the information is disseminated to jail staff in a localized setting. This ensures a greater number of participants from the region and reduces travel obligations of inspection staff.
- 3. Effective in successfully fulfilling core functions, measuring success in achieving performance measures and implementing plans to improve continuously. Agency activities are monitored on a monthly basis to ensure performance measure goals are being met or exceeded. TCJS has developed numerous training programs to assist county officials in operating safe and secure facilities.
- 4. Providing excellent customer service. Training, consultation and technical assistance provided allows county officials to view TCJS as a resource and ally. TCJS staff work collectively and collaboratively with county officials to ensure that information is being disseminated amongst stakeholders as fairly and consistently as possible.
- 5. Transparent such that agency actions can be understood by any Texan –To ensure that ALL jail staff receives the necessary training information as provided by TCJS staff, all training presentations are available to jail officials so that the information is available at the local level.

- (3) Ensure cost effective construction of county jails (Government Code 511) Specific action items to achieve your goal
  - 1. Continue to provide both on-site and in-house consultation and technical assistance;
  - 2. Continue to provide efficient and effective review of construction plans through the three phases of the planning/construction process: Schematic Design, Design Development, and Construction Document;
  - 3. Continue to provide statewide occupancy inspections upon the completion of any newly constructed, additions or renovated facilities;
  - 4. Continue to provide guidance during the planning and construction process through the assistance of the Facility Needs Analysis process;
  - 5. Continue to work with the Office of the Attorney General of Texas to ensure the type, size and capacity needs of the county are relevant to the wants of county officials;

Describe how your goal or action items supports each statewide objective

- 1. Accountable to tax and fee payers of Texas The majority of the consultation and technical assistance meetings are held in the Austin, TX office. By conducting the meetings in the office, the need for travel expenditures is significantly reduced.
- 2. Efficient such that maximum results are produced with a minimum waste of taxpayer funds, including through the elimination of redundant and non-core functions The Commission assists in the planning and coordination with counties once they embark on a construction or remodeling project of a county jail. Any issues are identified and corrected at design and not after construction. This coordination with counties, architects, and bond counsel produces maximum results.
- 3. Effective in successfully fulfilling core functions, measuring success in achieving performance measures and implementing plans to continuously improve Construction planning performance measures are monitored on a monthly basis.
- 4. Providing excellent customer service –Customer service is achieved by adhering to construction document review deadlines to ensure counties meet their construction timelines
- 5. Transparent such that agency actions can be understood by any Texan –The agency provides Facility Needs Analysis (FNA), upon request of county officials, that examines the future needs of local governments regarding county jails and provides recommendations. FNAs are available to the public, upon request, and with detailed explanation of how the Commission arrived at its recommendation. The Commission provides its opinion to Office of the Attorney General in the bond approval process.

#### **Redundancies and Impediments**

- Cite the service, statute or rule
- Describe why the rule is resulting in inefficient agency operations
- Provide agency recommendation for modification or elimination
- Describe the estimated cost savings or other benefit with the associated recommendation

As a small 17-person agency, the Commission's approach historically is to maximize efficiencies by avoiding duplication of services of other state and local agencies. The Commission accepts the findings of local health and fire inspectors as part of the Commission's inspection process. To that end, after careful review, the Commission could not identify any redundant or impediments to agency operations.

#### Appendix A

#### **Budget Structure**

#### **Agency Objectives, Strategies and Measures**

The Strategic Plan for the Texas Commission on Jail Standards provides direction for the agency and its employees and clearly explains to various audiences how its mission will be accomplished through the setting of objectives, strategies, and measures upon which success will be based. Regular review and assessment of results is critical to future success and allows for the adjustment or modification of the plan in order to ensure the mission of the agency is being fulfilled. Incorporating suggestions and comments from the client base that we serve and with direction and guidance from the Legislative Budget Board and the Governor's Office-Budget, Planning and Policy, the Texas Commission on Jail Standards has developed the following objectives, strategies and measures to accomplish its stated goals and ensure that our statutorily mandated duties are carried out in the most efficient and effective manner possible. As part of a streamlining process initiated by the Legislative Budget Board and Governor's Office-Budget, Planning and Policy, all measures were reviewed and only the most critical were retained. Listed below in the prescribed format are the agency's objectives and outcome measures followed by strategies and associated output and efficiency measures.

#### A. Objectives and Outcome Measures

- 1. To fairly and impartially monitor and enforce compliance with adopted rules and procedures
  - -Number of jails achieving compliance with standards
- 2. To provide consultation, training, and technical assistance to local governments for the most efficient, effective, and economical means of jail construction and management which meets minimum jail standards
  - -Number of completed construction projects meeting standards
  - -Percent of jails with management related deficiencies

#### **B.** Strategies and associated Output and Efficiency Measures

1. Inspection & Enforcement

Efficiency Measure: Average cost per jail inspection

Output Measure: Number of annual inspections conducted

Number of special inspections conducted Number of occupancy inspections conducted Number of notices of non-compliance issued

Number of remedial orders issued

Number of inquiries into inmate requests for assistance

#### 2. Assist with facility needs analysis and construction document review

Efficiency Measure: Average cost per facility needs analysis

Average cost per construction document reviewed

Output Measure: Number of construction documents reviewed

Number of facility needs analysis conducted

Number of in-office planning & construction consultations with

jail representatives

Number of on-site planning & construction consultations with

jail representatives

Number of staff providing on-site planning & construction

consultation to jail representatives

#### 3. Assist with Staffing Analysis, Operating Plans & Program Development

Efficiency Measure: Average cost per staffing analysis

Average cost per training hour provided

Output Measure: Number of operational plans reviewed

Number of staffing analysis conducted Number of training hours provided

Number of in-office operation & management consultations

with jail representatives

Number of on-site operation & management consultations

with jail representatives

Number of staff providing on-site operation & management

consultation to jail representatives

#### 4. Collect & Analyze Data Concerning Inmate Population, Backlogs & Costs

Efficiency Measure: Average cost per population data report

Output Measure: Number of population reports data reports analyzed

Number of population data reports prepared Number of paper-ready reports analyzed

Number of immigration detainer data reports analyzed

#### A. Objective Outcome Measure Definitions

#### 1. Number of Jails Achieving Compliance

**Definition:** 

The number of jails that received an annual inspection during the fiscal year and were found to be in compliance with minimum jail standards at the time of the annual inspection or any subsequent special inspection during the fiscal year. Annual inspections are defined by Government Code 511.009 and agency administrative rules. Special inspections are conducted in addition to the annual inspection, usually as a follow-up to determine status of a corrective action or less often to address possible non-compliance issues.

Purpose:

Indicates the agency is working with counties and counties are complying with the standards to ensure that all jails are safe, secure and sanitary.

Source:

The agency's inspection database. Database queries to determine which jails received an inspection during the reporting period will specify a date range that is only applicable to the reporting period. The inspection data base is verified through a manual review of each inspection file.

**Methodology:** On the last day (August 31) of the fiscal year any jail that has received an annual inspection by the Commission during the fiscal

year and is in compliance with Minimum Jail Standards is counted.

**Limitations:** 

Even though the Commission and /or the County Officials may be working to the best of their ability, if the county jails were to become overcrowded as they were in the early 1990's, the number of

compliant jails would decrease.

Calculation:

Non-Cumulative

New Measure:

No

**Desired Performance:** Higher than target

#### 2. Number of Completed Construction Projects Meeting Standards

**Definition:** The number of completed construction or renovation projects for

which occupancy inspections are conducted and occupancy is

approved.

Purpose: Indicates the relationship between construction documents reviewed,

projects completed which meet standards, and occupancy inspections

conducted.

Source: Activity reports by the facility planning staff.

Methodology: Total number of jail facilities, additions and/or renovations approved

for occupancy each year.

Limitations: Number of facilities constructed is based on local need, but the

> number of those which meet standards is indicative of the agency's performance with regard to construction document review. This number will not coincide with the number of construction documents reviewed as documents are reviewed more than once and a large construction project will take more than one year to complete.

Calculation: Cumulative **New Measure:** No

**Desired Performance:** Higher than target

#### 3. Percent of Jails with Management Related Deficiencies

**Definition:** 

The percentage of facilities that received an annual inspection during the fiscal year and were found to be in non-compliance due to deficiencies related to management standards at the time of the annual or any subsequent special inspection during the fiscal year. Annual inspections are defined by Government Code 511.009 and agency administrative rules. Special inspections are conducted in addition to the annual inspection, usually as a follow-up to determine the status of a corrective action or less often to address possible noncompliance issues. A deficiency that may be remedied solely by jail management making an adjustment to internal jail procedures is considered a management-related deficiency.

Purpose:

Management deficiencies are dependent upon staff, training, and the actual management of the jail. In addition, these deficiencies are more likely to be areas for potential litigation by inmates.

Source:

The agency's inspection database. Database queries to determine which jails received an inspection during the reporting period will specify a date range that is only applicable to the reporting period. Also, jail notice of non-compliance log maintained by the Inspection Division and verified through a manual review of each notice of noncompliance located in the inspection file. A list of management-

related standards will be maintained by the agency.

Methodology: The number of jails found to be in non-compliance with minimum jail standards due to deficiencies related to management standards at the time of their last annual or special inspection divided by the number of jails receiving an annual inspection during the fiscal year.

Limitations: None

Calculation: Non-Cumulative

New Measure: No

**Desired Performance:** Lower than target

#### **B.** Output Measure Definitions

#### 1. Number of Annual Inspections Conducted

**Definition:** 

The number of on-site annual inspections completed during the reporting period. Annual Inspections are defined by Government Code 511.009 and agency administrative rules. The inspection may be

announced or unannounced.

Purpose: To determine compliance with standards in order to certify and

prevent litigation.

Source: Monthly inspection activity reports are cross-checked with the

inspection data base. Any discrepancies will be manually verified through a review of the inspection reports located in the inspection

file.

Methodology: Each inspection as verified through the data sources is counted as

one, even though the inspection may have required more than one day and/or more than one inspector. All annual inspections completed during the reporting period are counted. The result (compliant/not compliant) of the inspection is not a determining

factor.

Limitations: Number conducted dependent upon number of jails that are

operational.

**Calculation:** Cumulative

New Measure: No

**Desired Performance:** Higher than target

#### 2. Number of Special Inspections Conducted

Definition

Inspections conducted in addition to an annual or occupancy inspection, usually as follow up to determine status of corrective action or less often to address possible non-compliant issues. Annual inspections are defined by Government Code 511.009 and agency administrative rules. Occupancy Inspections are inspections of newly constructed or renovated jails to ensure that construction was

completed in compliance with Minimum Jail Standards.

**Purpose** Indicative of frequency that jails correct deficiencies upon de-

certification. Allows facilities to regain certification and therefore

prevent loss of insurance and/or litigation.

Source

Monthly inspection activity reports are cross-checked with the inspection data base. Discrepancies will be manually verified through a review of the inspection reports located in the inspection file.

Methodology Each inspection as verified through the data sources is counted as one, even though the inspection may have required more than one day and/or more than one inspector. All special inspections are counted. A facility may receive a special inspection more than once a fiscal year. The result (compliant/not compliant) of the inspection is not a determining factor.

Limitations

Regulated entities usually request these inspections upon completion of corrective action. The Commission has limited control over when A higher number would indicate an increased this occurs. performance by the agency, but neither higher nor lower is indicative of safer jails across the state.

Calculation: Cumulative New Measure No

**Desired Performance** Higher than target

#### 3. Number of Occupancy Inspections Conducted

Definition Inspections of newly constructed or renovated jails conducted prior to occupancy.

Purpose Indicates number of new or renovated jails constructed across the state. Necessary to ensure facilities meet standards prior to

occupancy.

Source Monthly construction and planning activity reports are cross-checked with the agency calendar. Any discrepancies will be manually verified

through a review of the inspection report located in the

correspondence file.

Methodology Each inspection as verified through the data sources is counted as

one, even though the inspection may have required more than one day and/or more than one inspector. All occupancy inspections are counted. A facility may have more than one occupancy inspection during a fiscal year. The result (compliant/not compliant) of the

inspection is not a determining factor.

Limitations Based upon number of facilities regulated. The Commission has no

control over the number of construction projects. An increased

performance is indicative of an increased workload.

Calculation: Cumulative

New Measure No

**Desired Performance** Higher than target

#### 4. Number of Notices of Non-Compliance Issued

Definition Formal notices issued to regulated entities to notify them that their

jail facility has been inspected and found to be out of compliance with the standards. A notice of noncompliance may be issued as a result of either an annual or special inspection. A special inspection may not generate a notice of noncompliance unless new actionable issues

are identified.

**Purpose** 

Basis for corrective or remedial action if necessary.

Source

Compliance data base maintained by the Inspection Division.

Methodology One notice per inspection where noncompliant issues are identified.

Calculated by the compliance data base.

Limitations

Fewer notices than projected may be issued. A higher number is indicative of an increased workload, and fewer are indicative of more compliant jails.

Calculation:

Cumulative

**New Measure** 

No

**Desired Performance** Higher than target

#### 5. Number of Remedial Orders Issued

Definition Formal action taken by the Commissioners toward a regulated entity,

to include closure of a jail or limitations on the population.

**Purpose** Requires a regulated entity to take specific corrective action to

alleviate deficiencies found at an inspection.

Source

Commission meeting minutes.

**Methodology** Counted manually from Commission meeting minutes.

Limitations

Orders issued are based upon regulated entities responsiveness to notices of non-compliance and Commission's action. A higher number is indicative of an increased workload, and fewer are indicative of

more compliant jails.

Calculation: Cumulative

**New Measure** 

No

**Desired Performance** Higher than target

#### 6. Number of Inquiries into Inmate Requests for Assistance

The number of requests for assistance, initiated by or for an inmate Definition

that the Commission receives, resolves and/or refers.

**Purpose** Ensures that inmate complaints are reviewed by an entity in addition

to the jail. Protects the rights of those incarcerated.

Source Inmate complaint data base in which all requests or complaints

received via mail, electronically or in person are assigned a tracking

number and entered into the inmate complaint data base.

Methodology Each request or complaint is counted once even if multiple requests

are received.

Limitations An increased number is indicative of an increased workload, but may

> also indicate problems in a given facility, an increased population or inmates that make repeated frivolous complaints. A lesser number could be indicative of improved jails and/or a reduced population or it

could indicate that jails were censoring privileged mail.

Calculation: Cumulative **New Measure** No

**Desired Performance** Higher than target

#### 7. Number of Construction Documents Reviewed

Definition The number of building plans and specifications reviewed utilizing the

construction checklist. Plans include schematics, design documents

and construction documents.

Purpose Workload indicator of number of construction projects underway.

Source The jails in construction database which is maintained by the

construction planner.

**Methodology** Automatic summation from database.

Limitations Number of construction projects is not controlled by the agency, but

by local need. Size of projects may also impact number as larger

projects require more time.

Calculation: Cumulative

**New Measure** 

No

**Desired Performance** Higher than target

#### 8. Number of Facility Needs Analyses Conducted

Definition The number of analyses conducted to recommend the size and type

of facility a county needs.

Purpose To assist the county in best utilizing county resources by constructing

efficient jails which meet local needs.

Source Counted from monthly activities report.

**Methodology** Each analysis conducted is counted.

Counties needing facility analysis are out of agency's control as it is Limitations

based upon incarceration growth.

**Calculation:** Cumulative

New Measure No

**Desired Performance** Higher than target

#### 9. In-office Planning & Construction Consultations with Jail Representatives

Definition The number of meetings conducted in the agency's office with jail

representatives to review and discuss facility planning, construction

needs, and construction progress.

Purpose Provide assistance to local government in meeting incarceration

Source Agency calendar, monthly activity reports, agency meeting log and

inspection requirement reviews.

Methodology Manually counted monthly from agency calendar, monthly activity

reports, agency meeting log and inspection requirement reviews.

**Limitations** Necessity for this activity not within agency's control.

Calculation: Cumulative New Measure No

**Desired Performance** Higher than target

10. On-site Planning & Construction Consultations with Jail Representatives-Consultations

**Definition** Number of meetings conducted on-site with jail representatives to

review and discuss facility planning, construction needs, and

construction progress.

Purpose To show assistance provided to local government in meeting

incarceration needs.

**Source** Agency's Master Monthly Activity Report

Methodology Automatic calculation on a monthly basis utilizing a query of agency

database to produce the Master Monthly Activity Report. Data is entered into the database from Inspection Requirements Reviews and individual staff member's monthly activity report. Database queries that will sum the number of consultations during the reporting period will specify a date range that is only applicable to the

reporting period.

**Limitations** Necessity for this activity not within agency's control.

Calculation: Cumulative New Measure No

**Desired Performance** Higher than target

11. On-site Planning & Construction Consultations with Jail Representatives-Staff

**Definition** Number of staff members present during meetings conducted on-site

with jail representatives to review and discuss facility planning,

construction needs, and construction progress.

Purpose To show volume of staff assistance provided to local government in

meeting incarceration needs.

Source Agency's Master Monthly Activity Report

Methodology Automatic calculation on a monthly basis utilizing a query of agency

database to produce the Master Monthly Activity Report. Data is entered into the database from Inspection Requirements Reviews and individual staff member's monthly activity report. Database queries that will sum the number of consultations during the reporting period will

specify a date range that is only applicable to the reporting period.

**Limitations** Necessity for this activity not within agency's control.

**Calculation:** Cumulative

New Measure No

**Desired Performance** Higher than target

#### 12. Number of Operational Plans Reviewed

**Definition** Number of operational plans by a regulated entity which are

reviewed for approval by staff. Every regulated facility is required to submit an operational plan for 17 different areas of jail operation, which must be reviewed for staff approval. Resubmittals of plans are required when any change is made that affects these areas of

peration.

Purpose

Indicates facilities are utilizing plans approved by the Commission.

Resubmittals occur on a continuous basis as procedures change.

Source

Operational plan database.

Summation from database.

Methodology Summation from database.

Limitations Changes to the standards which mandate revision to operational

plans.

Calculation: Cumulative New Measure No

**Desired Performance** Higher than target

#### 13. Number of Staffing Analyses Conducted

**Definition** Number of reviews, on-site or in-house, of the operational or planned

jail's organization, operations, facilities and policies in order to make recommendations regarding the number, type and location of staff

necessary to comply with jail standards.

Purpose To provide counties with objective recommendations regarding

staffing levels necessary.

**Source** Quarterly activity reports.

Methodology Each analysis conducted is counted. An analysis may be conducted

more than one time for the same facility due to changes in

operations, capacity and/or populations.

Limitations Analyses are conducted at the request of the county or the

Commission's discretion.

Calculation: Cumulative
New Measure No

**Desired Performance** Higher than target

#### 14. Number of Training Hours Provided

**Definition** The number of training hours provided to counties

**Purpose** Provide counties with training designed to assist them in running safe

and secure jails in order to ensure compliance.

**Source** Agency calendar and monthly activity reports

Methodology Hours for each presentation recorded in agency calendar are added

for the total number of hours provided.

**Limitations** This activity may be reduced if necessary due to travel budgets

Calculation: Cumulative
New Measure No

**Desired Performance** Higher than target

#### 15. In-Office Operation & Management Consultations with Jail Reps

**Definition** Number of meetings held in the office to review and discuss

operational or management requirements of minimum jail standards

Purpose Indicates number of times staff provide assistance to jail

representatives on means of achieving compliance in the most

effective and efficient manner.

**Source** Agency calendar and agency meeting log

Methodology Manually counted monthly form agency calendar and verified by

agency meeting log

Limitations The number of times jail representatives or the agency request a

meeting is dependent upon variables related to jail operations are out

of the agency's control

Calculation: Cumulative New Measure No

**Desired Performance** Higher than target

#### 16. On-Site Operation & Management Consultation with Jail Reps-Consultations

**Definition** Number of meetings on-site, usually at the jail, with jail

representatives to review and discuss operational or management

requirements of minimum jail standards.

Purpose Indicates number of times staff provides assistance on means of

achieving compliance in an effective and efficient manner.

Source Agency's Master Monthly Activity Report

Methodology Automatic calculation on a monthly basis utilizing a query of agency

database to produce the Master Monthly Activity Report. Data is entered into the database from Inspection Requirements Reviews and individual staff member's monthly activity report. Database queries that will sum the number of consultations during the reporting period will specify a date range that is only applicable to the

reporting period.

Limitations The frequency of the need for assistance is relative to jail conditions

out of the agency's control

**Calculation** Cumulative **New Measure** No

**Desired Performance** Higher than target

#### 17. On-Site Operation & Management Consultation with Jail Reps-Staff

**Definition** Number of staff members present during meetings on-site, usually at

the jail, with jail representatives to review and discuss operational or

management requirements of minimum jail standards.

Purpose Indicates number of times staff provides assistance on means of

achieving compliance in an effective and efficient manner.

Source Agency's Master Monthly Activity Report

Methodology Automatic calculation on a monthly basis utilizing a query of agency

database to produce the Master Monthly Activity Report. Data is entered into the database from Inspection Requirements Reviews and individual staff member's monthly activity report. Database queries that will sum the number of consultations during the reporting period will specify a date range that is only applicable to the

reporting period.

**Limitations** The frequency of the need for assistance is relative to jail conditions

out of the agency's control

**Calculation** Cumulative **New Measure** No

**Desired Performance** Higher than target

#### 18. Number of Population Reports Analyzed

**Definition** The number of jail population reports submitted by regulated

entities, reviewed for accuracy and entered into the population

database.

**Purpose** To verify that jails are operating at an acceptable level of capacity

**Source** Reports submitted by the county jail or other regulated entity

Methodology Value is calculated by counting each report received form the

counties and analyzed.

Limitations Any facility that does not submit a report limits the ability to report

accurately. A high number indicates that more counties are in compliance with the requirements to submit population reports every

month.

**Calculation** Cumulative

New Measure No

**Desired Performance** Higher than target

#### 19. Number of Population Data Reports Prepared

**Definition** Number of finalized reports compiled from population data

submitted by counties on the inmate population reports and paper-

ready inmate reports

Purpose To distribute to executive and legislative offices and to individual

agencies for analysis, planning and forecasting purposes.

Source Population reports as received from the counties and entered into

the jail population database.

Methodology Each completed population data report is counted

**Limitations** Any county neglecting to submit a monthly report limits the accuracy

of the population data report.

**Calculation** Cumulative

New Measure No

**Desired Performance** Higher than target

#### 20. Number of Paper-ready Reports Analyzed

**Definition** The number of paper-ready reports submitted by counties. Reports

are received, analyzed, and cross-referenced to determine accuracy.

Purpose To ensure that the Texas Department of Criminal Justice is removing

paper-ready inmates for the county jails in a timely manner; to provide data to executive and legislative offices and to individual

agencies for analysis, planning and forecasting purposes.

**Source** County jail paper-ready reports (PR-1 and PR-2)

Methodology Count of each monthly report received from the counties and

analyzed, along with any corrected reports from previous months.

Limitations Any county neglecting to submit a monthly report may limit the

accuracy of any planning or forecasting that is based on the aggregate data. A higher number would be desirable as it would indicate that more counties are in compliance with the requirement to submit

paper-ready reports every month.

**Calculation** Cumulative

New Measure No

**Desired Performance** Higher than target

#### 21. Number of Immigration Detainer Reports Analyzed

**Definition** The number of immigration detainer reports submitted by counties.

Reports are received, analyzed, and cross-referenced to determine

accuracy.

**Purpose** To determine cost to counties for the detention of illegal aliens; to

provide data to executive and legislative offices and to individual

agencies for analysis, planning and forecasting purposes.

**Source** County jail immigration detainer reports (ID-1 and ID-2)

Methodology Count of each monthly report received from the counties and

analyzed, along with any corrected reports from previous months.

Limitations Any county neglecting to submit a monthly report may limit the

accuracy of any planning or forecasting that is based on the aggregate data. A higher number would be desirable as it would indicate that more counties are in compliance with the requirement to submit

paper-ready reports every month.

**Calculation** Cumulative

New Measure No

**Desired Performance** Higher than target

#### C. Efficiency Measure Definitions

#### 1. Average Cost per Jail Inspection

Definition The average cost for all inspections conducted

Ensures the agency is utilizing state dollars in the most efficient Purpose

> manner possible. Further, provides basis for setting fees for "for fee" inspections conducted on facilities holding contract non-Texas

inmates.

Inspection totals for annual inspections, special inspections, and Source

occupancy inspections (outputs 01, 02, and 03) are tabulated. Personnel, travel, and all related costs are ascertained by the Support

Services Division.

Methodology The total cost of conducting jail inspections divided by the total

number of inspections performed.

Limitations None

Calculation: Non-Cumulative

No New Measure

**Desired Performance** Lower than target

#### 2. Average Cost per Facility Needs Analysis

Average agency funds expended for each facility needs analysis Definition

conducted. A facility needs analysis shall include facility type,

capacity, and support area needs.

Purpose

Efficient use of state funds

Source

Planning and construction monthly activity report and agency fiscal

records.

Methodology Total number of analyses conducted divided into amount expended

for analyses.

Limitations

None

Calculation: Non-Cumulative

**New Measure** 

No

**Desired Performance** Lower than target

#### 3. Average Cost per Construction Document Review

The average cost per construction document reviewed. Three sets of Definition

construction documents must be reviewed and approved before a

construction project can begin.

Ensure efficient expenditure of state funds. **Purpose** 

Monthly activity reports and agency fiscal records. Source

Methodology Personnel costs equal the number of hours dedicated to the review of

construction documents, multiplied by the personnel cost per hour. Total personnel cost plus operating costs, divided by the number of reviewed, equals the average cost per construction document

reviewed.

Limitations An increase could occur if personnel and/or administrative costs

increase.

**Calculation:** Non-Cumulative

New Measure No

**Desired Performance** Lower than target

#### 4. Average Cost per Staffing Analysis

**Definition** The average amount of agency funds expended for conducting each

staffing analysis of a regulated facility.

**Purpose** Ensure state funds are expended efficiently.

**Source** The number of analyses conducted is reported in quarterly activity

reports. The amount of monies expended is determined by the fiscal

officer.

Methodology The number of analyses conducted is divided into the amount

expended.

**Limitations** Increases could occur within a year due to personnel costs.

Calculation: Non-Cumulative

New Measure No

**Desired Performance** Lower than target

#### 5. Average Cost per Training Hour Provided

**Definition** The average amount of agency funds expended for each hour of

training provided.

**Purpose** Ensure efficient expenditures of state funds.

**Source** Agency calendar, monthly activity reports and agency fiscal records.

Methodology Training expenditures to include travel, personnel, and administrative

costs, divided by the number of training hours provided.

Limitations An increase could occur if personnel, travel, and/or administrative

costs increase.

Calculation: Non-Cumulative

New Measure No

**Desired Performance** Lower than target

#### 6. Average Cost per Population Data Report

**Definition** The average cost per population data reports.

Purpose Ensure the agency is utilizing state dollars in the most efficient

manner possible.

**Source** Count of number of reports prepared. Personnel and related cost are

ascertained by the fiscal officer.

Methodology The total annual costs of producing population reports divided by the

total number of data reports produced each year.

**Limitations** None

**Calculation:** Non-Cumulative

New Measure No

**Desired Performance** Lower than target

#### **Appendix C**

#### **Historically Underutilized Business Plan**

#### Goal

We will comply with state directives by utilizing historically underutilized businesses (HUBs) in purchasing goods and services whenever such utilization is both effective and efficient.

#### Objective

Agency goals for utilizing HUB vendors will meet or exceed the current statewide percentage goals set forth by State Comptroller of Public Accounts HUB program.

#### Strategy

In efforts to meet or exceed the statewide percentage goals for HUB participation, the agency will review a listing of available HUB vendors prior to the purchase of any goods or services. The agency will strive to purchase those goods or services with HUB vendors when it is effective and efficient.

To date, the agency has not had the need to purchase any goods or service from a vendor that would require a business partner or subcontractor. In the event this type of purchase arises, the agency will work closely with the contractor to encourage the use of HUB vendors as subcontractors or business partners.

#### External/Internal Assessment

The Commission uses Historically Underutilized Business (HUBs) whenever possible. We do not spend a large amount on contracts, due to our small size and resulting limited needs compared to other larger agencies. The agency only has HUB available expenditures in two categories (Other Service and Commodity Purchasing) as the agency does not undertake any projects in the Heavy Construction, Building, Special Trade or Professional Service categories. As of the latest HUB consolidated annual report from the Comptroller's Office, the agency did not have any HUB purchases in the Other Service category and had 2.32% expenditures in the Commodity Purchasing category. The agency is committed to finding HUB certified vendors for any purchase, if no HUB vendor exists the agency normally selects the Comptroller approved vendor

Historically, the agency makes the majority of commodity (consumable items) purchases from the Texas Industries for the Blind and Handicapped (TIBH) Central Supply store. Via the Texas State Use Program, in FY 15, the agency expended \$2,762.80 with that vendor which comprises the majority of the agency expenditures for consumable items. Every effort will be made to reach our goal for the current and future fiscal years, while still making the best use of agency funds.

As a matter of practice the agency will continue its effort to meet or exceed percentage goals. Historical spending will be analyzed to determine trends that may assist in developing and adjusting HUB expenditure goals.

The agency staff will continue to brief the executive director with the results of the HUB program and explain any variances that might occur from the statewide goals.

#### **Appendix D**

#### **Statewide Capital Plan**

The submission of this plan does not apply to the Commission on Jail Standards. The agency has no current or pending capital projects planned.

#### **Appendix E**

#### **Health and Human Services Strategic Plan**

The submission of this plan does not apply to the Commission on Jail Standards. The agency is not a health and human services related agency.

# TEXAS COMMISSION ON JAIL STANDARDS



WORKFORCE PLAN FY 2017-2021

# Texas Commission on Jail Standards Workforce Plan 2017-2021

#### I. Agency Overview

The Texas Legislature created the Commission on Jail Standards in 1975 to implement a declared state policy that all county jail facilities conform to minimum standards of construction, maintenance and operation. In 1983, the Texas Legislature expanded the jurisdiction of the commission to include county and municipal jails operated under vendor contract. In 1991, the Texas Legislature added the requirement for count, payment, and transfer of inmates when precipitated by crowded conditions as well as expanding the commission's role of consultation and technical assistance. In 1993, the legislative function expanded the role of the commission again by requiring that it provide consultation and technical assistance for the State Jail program. In 1997, the Texas legislature affirmed that counties, municipalities and private vendors housing out-of-state inmates are within the commission's jurisdiction. It is the duty of the commission to promulgate reasonable written rules and procedures establishing minimum standards, inspection procedures, enforcement policies and technical assistance for:

- (1) the construction, equipment, maintenance, and operation of jail facilities under its jurisdiction;
- (2) the custody, care and treatment of inmates;
- (3) programs of rehabilitation, education, and recreation for inmates confined in county and municipal jail facilities under its jurisdiction.

The Commission's office is located in downtown Austin, Texas, and there are currently 17 FTE's budgeted.

#### Agency Mission

The mission of the Texas Commission on Jail Standards is to empower local government to provide safe, secure and suitable local jail facilities through proper rules and procedures while promoting innovative programs and ideas. During its regular session of 1975, the 64<sup>th</sup> Legislature enacted House Bill 272 creating the Texas Commission on Jail Standards in an effort to end federal court intervention into county jail matters and return jail control to state and local jurisdictions. Formerly through Title 81 of the Civil Statutes and currently through Chapters 499 and 511 of the Government Code, the state has evinced a strong commitment to improving conditions in the jails by granting us the authority and responsibility to promulgate and enforce minimum standards for jail construction, equipment, maintenance and operation. Related duties and rules are set forth in Chapters 351 and 361 of the Local Government Code, Title 37 of the Administrative Code, and our own Minimum Jail Standards.

#### A. Strategic Goals, Objectives, and Related Functions

Goal 1- Inspection and enforcement

Develop and implement a uniform process to inspect, monitor compliance and ensure due process in enforcement of standards for local jails.

Objective: Monitor local facilities and enforce standards

Strategy: Perform inspection of facilities and enforce standards

#### Goal 2- Construction Plan Review

Develop and implement a comprehensive facility needs analysis program and review and comment on construction documents for construction projects.

Objective: Provide consultation and training for jail construction/operation Strategy: Assist with facility need analysis and construction document review.

#### Goal 3- Management Consultation

Review and approve jail operation plans, provide needed jail management training and consultation and perform objective jail staffing analyses.

Objective: Provide consultation and training for jail construction/operation

Strategy: Assist with staffing analysis, operating plans and program development.

#### Goal 4-Auditing Population and Costs

Collect, analyze and disseminate data concerning inmate population, felony backlog and jail operational costs.

Objective: Implement process to relieve crowding or ensure accurate compensation

Strategy: Collect and analyze data concerning inmate population, backlogs and costs.

Through Chapters 499 and 511 of the *Government Code*, the Commission on Jail Standards is given the authority and responsibility to promulgate and enforce minimum standards for jail construction, equipment, maintenance, and operations. Texas Minimum Jail Standards are contained in Title 37, Part IX, and Chapters 251 – 301 of the Texas Administrative Code. Related duties and rules are set forth in Chapters 351 and 361 of the *Local Government Code*.

Most of our activities are oriented toward county functions; however, we retain the responsibility to regulate privately operated county and municipal facilities. Our principal operations include on-site inspections of jails to verify compliance with standards, review of proposed construction and renovation plans to assess conformity to standards, provision of jail management technical assistance and training, administration of inmate population reports and audits, resolution of inmate grievances, providing counties with objective staffing and facility needs analyses, and various other activities relating to policy development and enforcement.

Primary relationships exist with county judges, commissioners and sheriffs. Secondary relationships are maintained with architectural firms, private operators, criminal justice professional associations and regulatory agencies concerned with issues such as fire safety, legal matters, and civil liberties. Jail inmates awaiting trial, serving sentences, or awaiting transfer to the Texas Department of Criminal Justice Institutional Division, jail staff and the public are served by the enforcement of standards that are based on safety, security and sanitation. While on-site inspections remain the most visible activity, awareness of our ability to provide technical assistance has increased due mostly to a strong effort to provide quality regional training and a greater emphasis on providing assistance by all staff, including the Inspectors.

Administrative staff provides internal administrative support to the agency, including human resources, accounting, budgeting, information technology, and other staff services functions.

#### **B.** Anticipated Changes in Strategies

The Commission does not anticipate significant change to the agency mission, strategies, and/or goals over the next five years. The Commission is and will remain committed to providing high-quality service to county jails and ensure that counties are working to maintain safe and secure jails in their communities. With time, of course, adjustments are often necessary in the strategies used to meet these goals. The emphasis on information technology in the agency will be a major driver in the future of the Commission; however, a small yet dedicated workforce of professional and administrative personnel will continue to keep the agency on course toward achieving its goals and stated mission.

#### II. Current Workforce Profile

#### a) Skills

Every Commission employee is valuable to the success of agency operations. Each of the 17 employees has more than one critical function that supports the Commission on Jail Standards. Some of the critical skills required to complete our mission are include customer service, auditing, communication, problem solving, project management, information analysis.

#### b) Demographics

The following data reflect the current profile of the agency's workforce. The Commission's workforce is comprised of 62.5% male and 37.5% female, 50% are African American or Hispanic. The average age for the Agency staff is 43.8 and the total staff has an average of 7.1 years with the agency. There is a higher ratio of professional staff due to the Agency's objectives. Sixty-eight percent are professionals, providing inspections, training and technical assistance, much of which is conducted in the field. (Source: State Auditor's Office/E-Class system)

#### c) Employee Turnover

In FY2015, there was one separation (termination) from the agency. As of May 2016, the agency has one vacant position available. The longest tenured employee has been with the agency for 24 years. Twenty five percent of the current staff has been with the agency for less than 2 years.

#### d) Employee Attrition

Thirteen percent or two staff members of the Agency's workforce will be eligible to retire within the next 5 years. Replacement of these positions may prove to be difficult to find due to the loss of institutional knowledge, key positions and the combination of numerous years of experience. When long-term experienced individuals vacate positions, it is our practice to fill those positions at a lower level until the individual gains experience in that position and then promote or provide merit increases.

#### III. Future Workforce

#### a) Expected Workforce Changes

The Commission on Jail Standards will experience many of the workforce changes seen across the country, impacted by an aging population and an improving economy. The agency expects that these factors may shrink the pool of qualified employees, requiring greater recruiting efforts and more job skills training for new and current employees.

#### b) Future Workforce Skills Needed

Communication and interpersonal skills will continue to be critical, as the agency staff has daily contact with the public and with county officials. Computer skills are also vital, as the agency continues to upgrade information resources, dependent on available funding.

#### c) Number of Employees Needed

Currently the agency is fully staffed. If new duties or initiatives are added to the agency's mission, needed positions will be identified and requested during subsequent legislative appropriations submittals.

#### d) Critical Functions that must be performed

Performance of all agency functions is critical to achieving the agency's goals and objectives.

#### III. Gap Analysis

Anticipated Surplus or Shortage of Staffing Levels or Skills:

The agency has a concern that its ability to attract future employees and retain current employees who possess the needed skills may be impaired by a disparity in salaries between state employees and employees in private industry. In addition to the disparity, the high cost of living in the Austin metro area makes it difficult to attract qualified individuals. This often results in the hiring of individuals that reside in excess of 30 miles from our headquarters in downtown Austin. This in turn results in excessive commutes that impact employee morale which is exacerbated by the complete lack of infrastructure planning and congested roadways that exemplifies Austin. It is virtually impossible to attract quality professional candidates that possess the skill sets necessary to advance into management and leadership roles due to this. This is not a slight at the dedicated and professional employees of the agency, but an honest assessment of the challenges faced by management when attempting to fill vacancies that occur periodically.

#### IV. Strategy Development

#### a) Retention Programs

Historically, the agency has supported its employees by rewarding merit increases to employees who perform above satisfactory levels and will also enter into retention bonus agreements with key personnel. Additionally, the agency continually strives to maintain a work environment that allows for flexibility, without compromising productivity. The agency recently implemented an alternate work schedule to address the needs of employees in order to lessen the physical and financial burden of long distance commutes to the office. To date, thirty eight percent of the agency is currently enrolled in this program.

#### b) Recruitment Plans

To the fullest extent possible, the agency will strive to recruit the number of qualified individuals required to carry out the agency's mission, including qualified persons of minority, disability, and/or the female gender.

#### c) Organizational Training, Employee and Career Development

The agency provides organizational training, including equal employment opportunity, sexual harassment and procedural training. The agency utilizes cross training to enhance the knowledge and skill levels of all employees. The agency provides for the cost of training for its employees, when the training is in the best interest of the agency, and funding allows for the expense.

#### d) Leadership Development

Cross training is essential in leadership development for a small agency. Division managers share their experience and knowledge with staff. The agency provides for leadership training for the professional staff, subject to budgetary constraints.

#### e) Succession Planning

All of the factors indicated for organizational training, employee, leadership and career development are essential in planning for succession. Additionally, the agency will maintain awareness of qualified sources outside of the agency.

# **Texas Commission on Jail Standards**



# Customer Service Report 2016

#### Introduction

As mandated by Texas Government Code Chapter 2114, the Texas Commission on Jail Standards (TCJS) submits a Customer Service Survey to the Legislative Budget Board and Governor's Office of Budget and Planning. With the information gained from the Customer Service Survey, TCJS intends to increase its effectiveness in achieving its mission of ensuring safe, secure, and suitable county jail facilities for correctional personnel, inmates, and the community through proper rules and procedures.

#### **Inventory of External Customers**

The chief goal of the Texas Commission on Jail Standards is to assist local governments through effective standards and technical assistance. To that end, local government is the priority population of TCJS, and TCJS chose to focus its customer service survey on this group. This group consists of sheriffs, county judges, and jail administrators in each of the 254 counties and totals approximately 742 individuals. Counties that do not have a jail were included in the survey because they are required to report their inmate population housed elsewhere. Customers served indirectly include the 18,000 licensed jailers, and efforts were made to reach them through their professional association, the Texas Jail Association.

#### Information-gathering methods

The Texas Commission on Jail Standards employed both a written format and an electronic survey format via a commercial vendor. To ensure that all members of the priority group were reached, a written survey was mailed to all 254 county Judges and sheriffs with instructions to either complete the written or electronic format.

The Commission also sent a request to the Texas Jail Association, the Sheriff's Association of Texas, and the Texas Association of Counties to send out the survey on their list serves. In addition, the survey was advertised on the agency's Twitter and Facebook accounts.

### **Description of Services Offered by Strategy**

TCJS Strategy	Description of Services	External Customer Served
A.1.1. INSPECTION AND ENFORCEMENT	Inspection activities consist of fair and impartial monitoring and enforcing compliance of adopted	Sheriff County Judges
	rules and procedures. This	

Perform Inspection of Facilities and Enforce Standards	objective includes development and implementation of uniform inspection process	County Commissioners  Jail Administrators  Jailers
A.2.1. CONSTRUCTION PLAN REVIEW  Assist with Facility Need Analysis and Construction Document Review	The construction planning staff provides consultation and technical assistance to local governments for jail construction that meets standards.	Sheriffs County Judges County Commissioners
A.2.2 Management Consultation  Assist with Staffing Analysis, Operating Plans, and Program Development	Commission staff provides jail management consultation through staffing analysis, operational plans, and training programs. Technical assistance on matters such as structural issues, life safety, and overall jail operation is provided on an on-going basis.	Sheriffs County Judges County Commissioners Jail Administrators Jailers
A.3.1 Auditing Population and Costs  Collect and Analyze Data Concerning Inmate Population/Backlogs/Costs	This strategy requires the collecting, analyzing and disseminating of data concerning inmate populations, felony backlog, immigration, licensed jailer turnover, and jail operational costs.	Sheriffs County Judges County Commissioners Jail Administrators Other planning agencies

Customer Service Element	Description of survey questions	Levels of Customer-service quality
Staff	Customers were asked about Commission staff courtesy, knowledge, and helpfulness	95% of survey respondents strongly agreed or agreed that Commission staff was courteous, knowledgeable, and helpful
Communications	Customers were asked if they received communications in a timely manner	96% of survey respondents strongly agreed or agreed that they received communications in a timely manner
Agency Website	Customers were asked if the agency website was easy to navigate	82% of survey respondents strongly agreed or agreed that the website was easy to navigate
Complaint-Handling process	Customers were asked if the Commission investigates complaints in a fair and timely manner	83% of respondents strongly agreed or agreed that the Commission investigates complaints in a fair and timely manner
Facilities	The Commission did not survey customers about facilities as the Commission travels to stakeholders for jail inspections.	N/A

#### **Analysis**

The vast majority of survey respondents were satisfied with the Commission's customer service; however, the following represent areas for improvement:

- At least 10% of our customer base is unaware of some of the services that the Commission provides such as Facility Needs Analysis, Staffing Analysis, and training.
- In addition, 9% of the customer base was neutral or disagreed on the navigability of the agency's website. One customer suggested a search tool on the website.
- Two respondents commented that certain departments were slow to respond to customer questions or return documents.

#### **Agency Response**

The agency has identified areas of improvement, both in the process of conducting this survey and in areas identified in the survey results.

The process to improve the survey include increasing the response rate by advertising the survey through social media, website, and e-mail blasts through association list serves.

The Commission has identified a customer service representative as part of the agency's Compact with Texas. The Commission will review its Compact agreement to ensure that stakeholders have timely access to information and services. The Commission is exploring adding two customer service performance measurements as a result of comments received and internal concerns. The two areas are timely response to questions and return of communications. The Commission will continue to analyze customer comments for additional areas of improvements.

## **Customer Service Performance Measures**

Number of Customers Surveyed	Surveys were distributed as follows:  • 508 surveys were mailed to sheriffs and county judges. Instructions allowed for jail administrators to also respond to the survey  • The list serve of the Texas Jail Association, Sheriff's Association of Texas, and the Texas Association of Counties were utilized to reach county jailers.			
Confidence Levels	Comparison of confidence levels fro	Comparison of confidence levels from the 2014 survey to the present		
		2014	2016	
	Respondents that expressed overall satisfaction with services TCJS offered	96%	97%	
	Respondents that expressed neutral or dissatisfaction with services offered by TCJS	4%	3%	
Response Rate	Comparison of Response Rate from 2014 survey to the present			
		2014	2016	
	Paper surveys mailed	508	508	
	Paper surveys received	143	157	
	Response Rate	28%	30%	
	The use of a website survey resulted total of 314.	d in 157 addition	al responses for a	
Outcome Measures				
		2014	2016	
	Percentage of surveyed customer respondents expressing overall satisfaction with services received	95.74	97	

Output Measures	Percentage of surveyed customer respondents identifying ways to improve service delivery	3.48	5.0 2014
	Number of Customers Surveyed	508	508
	Number of Customers identified/served	≈19,000	≈19,000
Efficiency Measures		2012	2014
	Cost per customer surveyed	No fiscal impact (existing sources utilized)	No fiscal impact (existing sources utilized)
Explanatory Measures		2012	2014
	Total Customers Identified	≈19,000	≈19,000
	Total Customers Inventoried	1 Priority Group (County Officials, including sheriffs, judges, jail administrators	1 Priority Group (County Officials, including sheriffs, judges, jail administrators, jailers

Agency Specific Measures	FY 2014 Performance	Projected FY 2016 performance
Average number of days from complaint inquiry to final response	9 days	9 days
# of Construction Plan Review documents	24	25
# of Staffing Analyses	8	8

## **Appendix H**

Assessment of Advisory Committees

The submission of this plan does not apply to the Commission on Jail Standards as the agency does not have an advisory committee.