409 Commission on Jail Standards

Agency Mission

We serve the citizens of Texas by ensuring safe, secure, and professionally managed county jail systems while driving innovation and excellence in corrections. Through oversight, collaborative partnerships, and forward-thinking programs, we promote compliance, operational effectiveness, and continuous improvement in the custody, care, treatment, and supervision of adult inmates.

Our responsibilities include inspecting county jails for compliance with Standards, reviewing construction and renovation projects to support modern, safe, and efficient facility design, providing advanced training and technical assistance, administering inmate population reporting and audits, resolving inmate complaints, and overseeing compliance efforts related to border security detention and housing operations. We also develop and implement innovative policies, technology-driven solutions, and best-practice initiatives that enhance public safety, improve operational outcomes, and help county jail systems meet the challenges of an evolving correctional environment.
Through strategic leadership, collaboration with local and state partners, and a commitment to innovation, we strive to strengthen correctional operations, improve accountability and transparency, and ensure that Texas remains a leader in effective, modern jail administration.

The Commission currently has regulatory authority over 235 facilities with 96,425 beds. As of July 1, 2026, there were 65,860 local inmates, 3,371 Federal inmates and 6 out-of-state inmates being held in Texas county jails. Twenty counties have chosen to close their jails and have contracted to house their inmates in other counties' facilities. It is important to note that the incarceration rate for local county jail inmates has risen from 1.20 per thousand in the general population in 1987 to 2.22 as of July 1, 2026.

Policy-making Body

Our policy-making body consists of nine Commission members appointed by the governor in accordance with Government Code 511.004. As of August 1, 2026, the Commission members, their terms and hometown are as follows:

Sheriff Kelly Rowe, Chair 2/21-2/27, Lubbock	Sheriff Large County (35,000 or more)
Dr. Esmaeil Porsa, M.D.,Vice-Chair 10/16-02/29, Houston	Practitioner of Medicine
Sheriff Richard C. Kirkpatrick 10/25-02/27, Kingsville	Sheriff-Small County (35,000 or less)
Commissioner Ben Perry, 04/17-2/29, Waco	County Commissioner
Judge Joe Fauth III, 10/25-2/31, Anderson	County Judge

General Public Members:
Duane Lock, 04/17-02/29, Southlake
Monica McBride, 03/19-2/25, Alpine
Patricia Anthony, 03/19-2/25, Garland
Ross Reyes, 01/21- 2/27, Melissa

Baseline Request

The baseline request submitted represents management's recommendation on what is necessary to continue carrying out the agency's statutory responsibilities in the most cost-efficient manner possible. Staff prides itself in operating as efficiently as possible but has always believed that more could be accomplished in regards to assisting our counties to operate safe and secure jails.

The agency's baseline request is $,2,037,099.50 per year for a biennium total of $4,074,199.

Significant Changes in Mission Policy

Based upon the Sunset Commission's report, the 87th Legislature passed HB1545 which required the Commission to move from an annual inspection process towards a risk-based inspection program. This will result in the Commission focusing on high-risk jails in an effort to make best use of its limited resources to ensure counties are operating safe and secure jails. The second called special session of the 87th Legislature provided additional appropriations to address the added responsibilities associated with Operation Lone Star and Border Security efforts as we assist counties with an increased demand for jail space and operations. Through the 89th Legislature, the agency received two riders directing it to collect and report data on Maternal Health and Mortality and to develop a report on the Continuity of Care Program. Both reports have produced valuable data and insights that have enhanced the Commission's understanding of these critical issues and identified areas for further evaluation and improvement. The Commission would like to continue collecting, analyzing, and reporting this information to support informed decision-making and policy development. However, without the continuation of these riders and their associated authority, the agency will be unable to sustain these reporting efforts or continue building upon the data and findings generated to date.

Exempt Positions
Currently, the only exempt position is the Executive Director.

Background Checks
The Commission is not statutorily authorized to conduct background checks.

Strategies:
To fulfill its mission, the Commission allocates its resources and carries out its statutorily mandated duties through five distinct, but related strategies. Although inspection of jail facilities and enforcement of Minimum Jail Standards is our most critical and visible strategy, the three remaining operational strategies are equally vital. The final strategy is indirect administration which provides support services for the agency such as finance, human resources, and IT that had previously been allocated among the four existing strategies. Border Security duties and responsibilities are contained within the Inspection and Enforcement Strategy.

Inspection & Enforcement: Prior to FY23, each facility under the Commission's purview was inspected on-site and its records analyzed to determine compliance with Minimum Jail Standards. Each inspection consisted of a review of security, control, general conditions and considers not only the operations of the facility but the physical plant aspects as well. Following the Executive Director's review of the inspector's report, a certificate is sent to facilities in compliance with minimum jail standards. For counties where deficiencies are identified, a notice of non-compliance is issued which includes the specific deficient standards and detailed information to correct the deficiencies. Special inspections may be conducted on facilities that have either been identified as high-risk or found to be in non-compliance. These unannounced inspections may also be performed when county officials indicate that the non-compliant items have been corrected, in which case the Inspector must personally examine the areas that required correction.

The change required by HB1545 has resulted in the development of a risk-assessment tool that determines which counties are inspected, when they are inspected and to what degree they are inspected. The commission is now utilizing a risk-based inspection model which will result in a comprehensive, on-site inspection of each facility under its purview no less than once every 24 months. Jails that are determined to be high-risk will be subject to more inspections, while those that are determined to be low risk will be inspected less often, but in no case, no more than 24 months since their last comprehensive inspection. The risk assessment tool utilizes factors such as compliance history, staff turnover, deaths in custody, founded complaints to name a few and has been developed with the assistance of Sam Houston State University and the Criminal Justice Management Institute of Texas. The tool is validated to ensure that it performs as intended. In addition to the use of a risk-based inspection model, HB1545 required that a random percentage of re-inspections be conducted as comprehensive inspections. Prior to FY23, if a jail was issued a notice of non-compliance, they were required to correct the deficiencies and request re-inspection. During the re-inspection, only the previously identified areas of non-compliance were reviewed. At this time, no-less than 10% of re-inspection will be conducted as comprehensive inspections and the jail will have to demonstrate compliance with all minimum standards, not just the previously identified deficiencies. Due to a significant increase in the number of complaints submitted by inmates, family members and stakeholders, the agency has increased the number of FTEs assigned to this function from 1 to 4. This was accomplished by repurposing existing FTE's and shifting them to this function. The number of complaints received on a monthly basis has increased from approximately 150 to 400 in the previous two years. Part of this increase can be attributed to requirements in HB1545 that required all jails to include in their Inmate Handbook how to file a complaint along with posting these instructions in the jail itself. While not as significant but still adding to the increase, information on how to appeal a complaint investigation is now included on all correspondence provided to the complainant.

One FTE is responsible for reviewing and compiling the monthly Serious Incident Report and investigates all critical incidents, such as custodial deaths or escapes, for possible violations of Minimum Standards.

In accordance with Chapter 511 of the Government Code, the Commission sets and collects fees to recover the cost of performing services provided to privately operated jails and jails with inmate populations comprised of 30% or more non-Texas sentenced inmates. During the 79th regular Legislative Session, the Commission was granted the authority to collect certain re-inspection fees for performing a re-inspection of a facility that failed an inspection performed at their request. This allows the agency to offset the cost of conducting inspections that were requested by the operator when the facility may not have been ready for re-inspection. The move towards a risk-based inspection model in lieu of a set annual inspection model, recommended by the Sunset Commission, has resulted in reduction in the collection of these inspection fees.

Our FY 2028-29 Appropriations request for this strategy is $1,091,500 for each year of the biennium funded via General Revenue, additionally $1,425 is funded each year via Appropriated Receipts. Strategy total for FY28 and FY29 equals $2,183,000.

Construction Plan Review: The construction facility planning staff provides consultation and technical assistance to local governments for jail and courthouse construction that meets Standards. This includes a formal plan review with design professionals, consultants, county officials and sheriffs. Plan documents are reviewed at three phases of completion: schematic design, design development and construction documents. At each phase, items requiring resolution are noted and satisfied prior to proceeding to the next phase. This process assists in ensuring that counties understand jail requirements; it also provides more effective and economic jails that, upon completion, will comply with minimum standards. On-site consultations are desirable, when possible, and are often a more productive method of consultation with designers, architects, construction contractors, sheriffs and other county officials, once construction has begun.

Comprehensive facility needs analyses, which include population projections and historical data regarding incarceration trends as well as other pertinent factors, determine the incarceration needs of the counties. Regarding the need for additional or improved jail space or alternatives, the counties are furnished an analysis proposal which is based upon a 20 year examination.

. Additionally, the construction program provides consultation and technical assistance to local governments recommending the most efficient, effective and economic means of jail construction that meets Minimum Standards.

Our FY 2028-29 Appropriations request for this strategy is $106,240 for each year of the biennium, from General Revenue funds. Strategy total for FY28 and FY29 equals $212,480.

Management Consultation: Commission staff also provides jail-management training and consultation to counties by working with county representatives in our Austin office, on the phone, through written correspondence, local training classes, and on-site visits. Technical assistance on matters such as structural issues, life safety, and overall jail operations is provided on an on-going basis. Counties also receive assistance with analyses of jail staffing needs to assist counties in operating safe and secure facilities, and in developing and implementing operational plans that meet Minimum Standards. Operational plans include procedures for classification of inmates, health services, discipline and grievance, general inmate services and activities, and seven additional areas. This strategy is crucial in that it is focused on assisting counties to achieve and maintain compliance with Standards and transmits to county jails the knowledge and tools required to run a safe and secure jail. Facilities are less likely to be a liability to the county, with proper training. Management Consultation has become more efficient in meeting the request for training that is specific to the jail environment. The 8 hour mental health training course mandated by SB1849 has concluded and staff has developed and deployed a four hour course that meets the requirement for suicide prevention training as well as a four hour course that is focused on inmates with intellectual or developmental disabilities. Both of these classes were developed by commission staff and are certified for TCOLE credit.
Staff continues to explore additional topics that have been suggested or requested and can be developed into effective training opportunities. This includes implementation and delivery of the required Veterans Interaction Training for all jailers interacting with veteran inmates, ensuring staff are equipped to address the unique needs and challenges of this population.
The Sunset Commission Report and HB1545 requires the Commission to regularly analyze trends in inmate populations, mental health, complaints, legal and public information requests and all other applicable issues related to county jails in Texas. This Analyst assist the Agency in identifying trends and patterns that require additional focus in our on-going effort to assist counties in operating facilities that meet a minimum constitutional level of confinement.

Our FY 2028-29 Appropriations request for this strategy is $416,100 for each year of the biennium from General Revenue funds. Strategy total for FY28 and FY29 equals $832,200.

Auditing Population and Costs: This strategy requires the collecting, analyzing and dissemination of data concerning inmate populations, felony backlog, and jail operational costs. Statistical data is collected, analyzed, and provided to agencies to assist in planning and predicting trends in incarceration at the state and local level. These audits are examined by Commission staff to assess jail program costs and to develop Average Daily Cost estimates – information that is often requested by other state agencies and counties, as well as members of the Legislature. We also receive audits of the commissary and general operations of the county jails. During the 82nd Legislative Session, the agency was tasked with collecting and analyzing data regarding inmates with immigration detainers that are housed in Texas county jails. During the 86th Legislative Session, the agency was required to begin collecting and reviewing reports from jails for the restraint of pregnant inmates on an annual basis beginning on February 1, 2021. Both functions were absorbed into the existing strategy, with reports being collected from the counties to carry out these statutorily mandated duties. Over the past two years, the agency began moving towards electronic reporting, aided by HB3440 which allows the agency to charge a fee for any report not submitted electronically. While we understand that change is difficult and not popular, it was well past time that the standard reports submitted monthly be migrated to an online submission portal. This effort was undertaken utilizing existing appropriations that has also included replacement of the legacy databases.
Our FY 2028-29 Appropriations request for this strategy is $14,635 for each year of the biennium from General Revenue funds. Strategy total for FY28 and FY29 equals

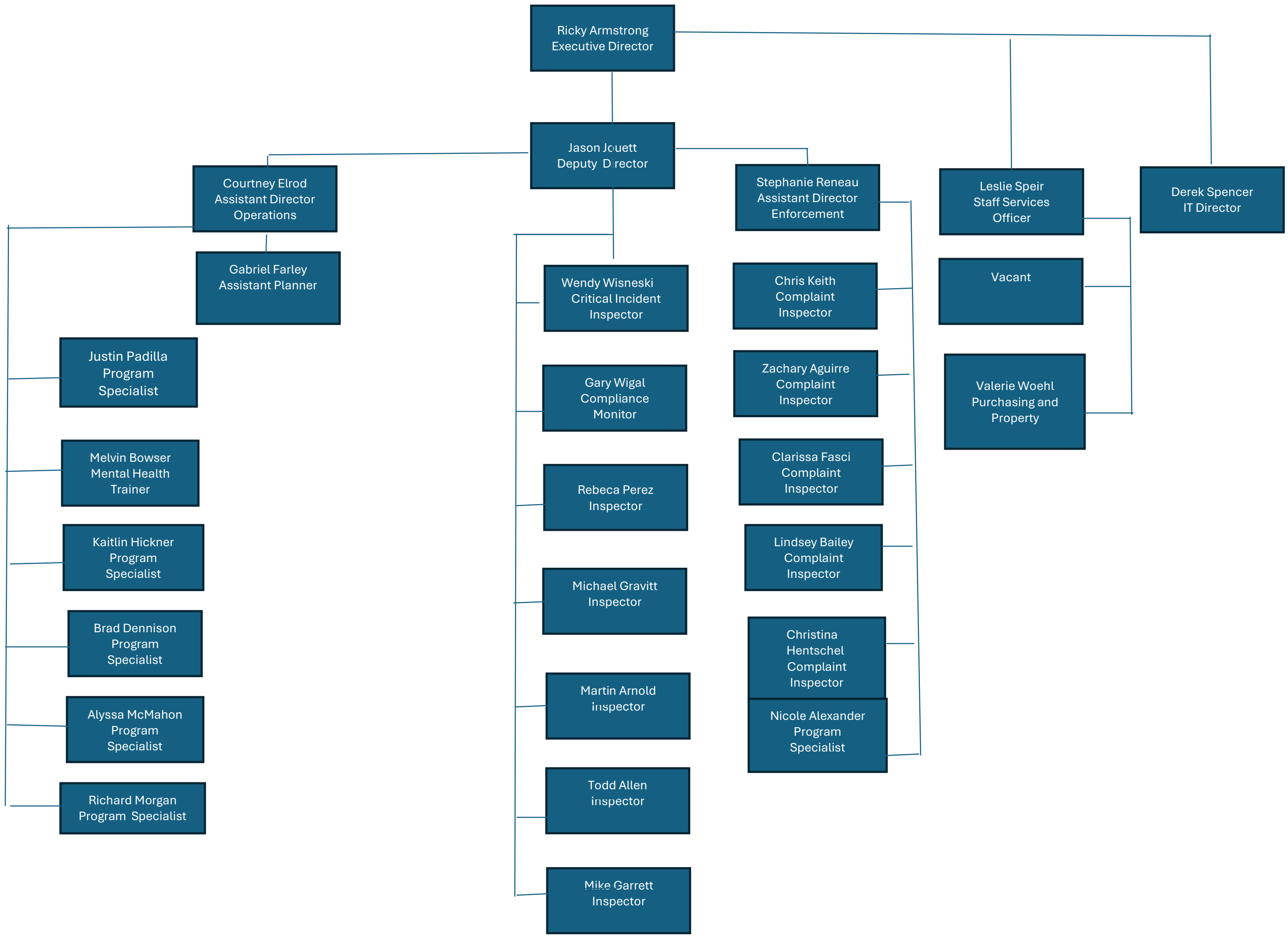
$29,270.

Indirect Administration: This strategy is allocated to account for functions such as finance, human resources and Information Technology (IT) that had previously been assigned among the four existing strategies. This allows for a more accurate representation of the funds and resources utilized not only for each of the primary strategies but also allows the agency to accurately budget and plan for activities not directly tied to a particular strategy. Items such as IT needs, which would support employees assigned to several different strategies.

The 88th Legislature approved the Exempt salary (Executive Director) not to exceed $127,619 and the current salary is at the maximum allowable amount. Therefore, we are requesting an additional biennial increase in funding of $12,762. This falls within the SAO’s recommended salary as the Report on Executive Compensation at State Agencies, dated August 2022 (State Auditor’s Office) recommended that the Executive Director be classified as a Group 3 with salary range of $92,600 to $149,240 per year. We have included an Exceptional Item in the Indirect Administration strategy at the recommended level of $134,000.

Our FY 2028-29 Appropriations request for this strategy is $408,625for each year of the biennium from General Revenue funds. Strategy total for FY28 and FY29 equals $817,250.

Employee attrition has slightly improved since the last LAR and over the last 24 months. There were four (4) separations from the agency during the reporting period. Two employees retired, one employee departed to pursue a higher-paying opportunity, and one employee passed away. While the overall number of separations was relatively low, three of these departures involved key agency personnel whose loss had a significant operational impact. These included the retirement of the Executive Director, the retirement of the Human Resources Director, and the death of the Human Resources Director who had recently succeeded the retiring HR Director. The loss of these experienced leaders resulted in the departure of substantial institutional knowledge and created additional challenges during an already competitive hiring environment.
Due to the small size of the agency, staff have many responsibilities, are exposed to multiple disciplines, and are assigned varied tasks and large workloads. Office and administrative staff are offered an unparalleled opportunity to learn the inner workings of a state agency. This, in turn, makes them attractive to other agencies that can offer higher salaries and the opportunity to focus on a single area while gaining an employee who is flexible and experienced in many functions.
Inspection staff continue to be recognized as subject matter experts in the field of jail operations and management. As a result, they remain attractive candidates for other organizations, and recruitment efforts are continuous. Vacancies place additional strain on staff who are already operating at the best of their ability in challenging situations. Through careful selection of replacements and strong leadership, the agency continues to carry out its statutorily mandated duties.
The agency operates as efficiently as possible with hard-working, dedicated employees; however, ensuring that staff do not experience burnout remains a challenge. With inflation and the rising cost of living in the metro area, many current employees are experiencing financial strain. With each departure, the loss of knowledge and expertise that can only be acquired through years of experience is difficult to replace in a competitive labor market.


Ricky Armstrong
Executive Director
Jason Jouett
Deputy Director
Courtney Elrod
Assistant Director
Operations
Gabriel Farley
Assistant Planner
Justin Padilla
Program
Specialist
Melvin Bowser
Mental Health
Trainer
Kaitlin Hickner
Program
Specialist
Brad Dennison
Program
Specialist
Alyssa McMahon
Program
Specialist
Richard Morgan
Program Specialist
Wendy Wisneski
Critical Incident
Inspector
Gary Wigal
Compliance
Monitor
Rebeca Perez
Inspector
Michael Gravitt
Inspector
Martin Arnold
inspector
Todd Allen
inspector
Mike Garrett
Inspector
Stephanie Reneau
Assistant Director
Enforcement
Chris Keith
Complaint
Inspector
Zachary Aguirre
Complaint
Inspector
Clarissa Fasci
Complaint
Inspector
Lindsey Bailey
Complaint
Inspector
Christina
Hentschel
Complaint
Inspector
Nicole Alexander
Program
Specialist
Leslie Speir
Staff Services
Officer
Vacant
Valerie Woehl
Purchasing and
Property
Derek Spencer
IT Director

R

C E R T I F I C A T E

Agency Name Texas Commission on Jail Standards

This is to certify that the information contained in the agency Legislative Appropriations Request filed with the Legislative Budget Board (LBB) and the Office of the Governor, Budget and Policy Division, is accurate to the best of my knowledge and that the electronic submission to the LBB via the Automated Budget and Evaluation System of Texas (ABEST) and the PDF file submitted via the LBB Document Submission application are identical.

Additionally, should it become likely at any time that unexpended balances will accrue for any account, the LBB and the Office of the Governor will be notified in writing in accordance with Senate Bill 1, Article IX, Section 7.01, Eighty-ninth Legislature, Regular Session, 2025.

Chief Executive Office or Presiding Judge

Signature

Ricky Armstrong

Printed Name

Executive Director

Title

08/07/2026

Date

Board or Commission Chair

Signature

Sheriff Kelly Rowe

Printed Name

Chairman

Title

08/07/2026

Date

Chief Financial Officer

Signature

Leslie Speir

Printed Name

Chief Financial Officer

Title

08/07/2026

Date

409 Commission on Jail Standards

Appropriation Years: 2028-29

	GENERAL REVENUE FUNDS		GR DEDICATED		FEDERAL FUNDS		OTHER FUNDS		ALL FUNDS		EXCEPTIONAL ITEM FUNDS
	2026-27	2028-29	2026-27	2028-29	2026-27	2028-29	2026-27	2028-29	2026-27	2028-29	2028-29
Goal: 1. Assist Local Govts through Effective Standards & Technical Assistance											
1.1.1. Inspection And Enforcement	2,334,896	2,182,998					2,850	2,850	2,337,746	2,185,848	411,456
1.2.1. Construction Plan Review	253,482	212,480							253,482	212,480	12,710
1.2.2. Management Consultation	629,344	832,200							629,344	832,200	22,470
1.3.1. Auditing Population And Costs	299,125	29,270							299,125	29,270	12,600
Total, Goal	**3,516,847**	**3,256,948**					**2,850**	**2,850**	**3,519,697**	**3,259,798**	**459,236**
Goal: 2. Indirect Administration											
2.1.1. Indirect Administration	985,358	817,250							985,358	817,250	467,684
Total, Goal	**985,358**	**817,250**							**985,358**	**817,250**	**467,684**
Total, Agency	**4,502,205**	**4,074,198**					**2,850**	**2,850**	**4,505,055**	**4,077,048**	**926,920**
Total FTEs									**28.0**	**28.0**	**1.0**

409 Commission on Jail Standards

Goal / *Objective* / STRATEGY	Exp 2025	Est 2026	Bud 2027	Req 2028	Req 2029
1 Assist Local Govts through Effective Standards & Technical Assistance					
1 *Monitor Local Facilities and Enforce Standards*					
1 **INSPECTION AND ENFORCEMENT**	1,055,693	1,161,373	1,176,373	1,092,924	1,092,924
2 *Provide Consultation and Training for Jail Construction/Operation*					
1 **CONSTRUCTION PLAN REVIEW**	126,012	126,741	126,741	106,240	106,240
2 **MANAGEMENT CONSULTATION**	413,756	314,672	314,672	416,100	416,100
3 *Implement Process to Relieve Crowding or Ensure Accurate Compensation*					
1 **AUDITING POPULATION AND COSTS**	22,932	224,402	74,723	14,635	14,635
TOTAL, GOAL 1	**$1,618,393**	**$1,827,188**	**$1,692,509**	**$1,629,899**	**$1,629,899**
2 Indirect Administration					
1 *Indirect Administration*					
1 **INDIRECT ADMINISTRATION**	373,613	550,340	435,018	408,625	408,625
TOTAL, GOAL 2	**$373,613**	**$550,340**	**$435,018**	**$408,625**	**$408,625**

409 Commission on Jail Standards

Goal / *Objective* / STRATEGY	Exp 2025	Est 2026	Bud 2027	Req 2028	Req 2029
TOTAL, AGENCY STRATEGY REQUEST	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**
TOTAL, AGENCY RIDER APPROPRIATIONS REQUEST*				**$0**	**$0**
GRAND TOTAL, AGENCY REQUEST	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**
METHOD OF FINANCING:					
General Revenue Funds:					
1 General Revenue Fund	1,990,965	2,376,103	2,126,102	2,037,099	2,037,099
SUBTOTAL	**$1,990,965**	**$2,376,103**	**$2,126,102**	**$2,037,099**	**$2,037,099**
Other Funds:					
666 Appropriated Receipts	1,041	1,425	1,425	1,425	1,425
SUBTOTAL	**$1,041**	**$1,425**	**$1,425**	**$1,425**	**$1,425**
TOTAL, METHOD OF FINANCING	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**

*Rider appropriations for the historical years are included in the strategy amounts.

Agency code: **409** Agency name: **Commission on Jail Standards**

METHOD OF FINANCING	Exp 2025	Est 2026	Bud 2027	Req 2028	Req 2029
GENERAL REVENUE					
1 General Revenue Fund					
REGULAR APPROPRIATIONS					
Regular Appropriations from MOF Table (2024-25 GAA)	$1,977,557	$0	$0	$0	$0
Regular Appropriations from MOF Table (2026-27 GAA)	$0	$2,318,442	$2,068,442	$0	$0
Regular Appropriations from MOF Table (2026-27 GAA)	$0	$0	$0	$2,037,099	$2,037,099
TRANSFERS					
HB 500, 89th Leg, Regular Session	$125,000	$0	$0	$0	$0
Art IX, Sec 17.16, Appropriation for a Salary Increase for General State Employees (2024-25 GAA)	$21,401	$0	$0	$0	$0
LAPSED APPROPRIATIONS					

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METHOD OF FINANCING	Exp 2025	Est 2026	Bud 2027	Req 2028	Req 2029
GENERAL REVENUE					
Regular Appropriations from MOF Table (2024-25 GAA)	$(17,672)	$0	$0	$0	$0
UNEXPENDED BALANCES AUTHORITY					
HB 500, 89th Leg, Regular Session	$(115,321)	$115,321	$0	$0	$0
HB 500, 89th Leg, Regular Session	$0	$(57,660)	$57,660	$0	$0
TOTAL, General Revenue Fund	**$1,990,965**	**$2,376,103**	**$2,126,102**	**$2,037,099**	**$2,037,099**
TOTAL, ALL GENERAL REVENUE	**$1,990,965**	**$2,376,103**	**$2,126,102**	**$2,037,099**	**$2,037,099**
OTHER FUNDS					
666 Appropriated Receipts					
REGULAR APPROPRIATIONS					
Regular Appropriations from MOF Table (2024-25 GAA)	$1,425	$0	$0	$0	$0

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METHOD OF FINANCING	Exp 2025	Est 2026	Bud 2027	Req 2028	Req 2029
OTHER FUNDS					
Regular Appropriations from MOF Table (2026-27 GAA)	$0	$1,425	$1,425	$0	$0
Regular Appropriations from MOF Table (2026-27 GAA)	$0	$0	$0	$1,425	$1,425
LAPSED APPROPRIATIONS					
Regular Appropriations from MOF Table (2024-25 GAA)	$(384)	$0	$0	$0	$0
TOTAL, Appropriated Receipts	**$1,041**	**$1,425**	**$1,425**	**$1,425**	**$1,425**
TOTAL, ALL OTHER FUNDS	**$1,041**	**$1,425**	**$1,425**	**$1,425**	**$1,425**
GRAND TOTAL	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**

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METHOD OF FINANCING	Exp 2025	Est 2026	Bud 2027	Req 2028	Req 2029
FULL-TIME-EQUIVALENT POSITIONS					
REGULAR APPROPRIATIONS					
Regular Appropriations from MOF Table (2024-25 GAA)	28.0	0.0	0.0	0.0	0.0
Regular Appropriations from MOF Table (2026-27 GAA)	0.0	28.0	28.0	0.0	0.0
Regular Appropriations from MOF Table (2026-27 GAA)	0.0	0.0	0.0	28.0	28.0
LAPSED APPROPRIATIONS					
Regular Appropriations from MOF Table (2024-25 GAA)	(1.7)	0.0	0.0	0.0	0.0
TOTAL, ADJUSTED FTES	**26.3**	**28.0**	**28.0**	**28.0**	**28.0**
NUMBER OF 100% FEDERALLY FUNDED FTEs					

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OBJECT OF EXPENSE	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
1001 SALARIES AND WAGES	$1,665,660	$1,705,687	$1,705,687	$1,785,000	$1,785,000
1002 OTHER PERSONNEL COSTS	$47,110	$15,400	$15,400	$15,400	$15,400
2001 PROFESSIONAL FEES AND SERVICES	$33,535	$200	$200	$1,725	$1,725
2003 CONSUMABLE SUPPLIES	$2,416	$4,600	$4,600	$4,600	$4,600
2004 UTILITIES	$12,191	$12,075	$12,075	$12,075	$12,075
2005 TRAVEL	$135,234	$216,969	$216,969	$169,500	$169,500
2006 RENT - BUILDING	$355	$300	$300	$300	$300
2009 OTHER OPERATING EXPENSE	$94,533	$422,297	$172,296	$49,924	$49,924
5000 CAPITAL EXPENDITURES	$972	$0	$0	$0	$0
OOE Total (Excluding Riders)	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**
OOE Total (Riders)					
Grand Total	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**

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Goal/ *Objective* / **Outcome**		Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
1 Assist Local Govts through Effective Standards & Technical Assistance						
2 Provide Consultation and Training for Jail Construction/Operation						
	1 Number of Completed Construction Projects Meeting Standards	16.00	15.00	15.00	5.00	5.00
KEY	**2 Percent of Jails with Management-related Deficiencies**	2.47%	5.00%	5.00%	10.00%	10.00%

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Priority	Item	2028 GR and GR/GR Dedicated	2028 All Funds	2028 FTEs	2029 GR and GR Dedicated	2029 All Funds	2029 FTEs	Biennium GR and GR Dedicated	Biennium All Funds
1	27th & 28th FTE	$183,001	$183,001		$183,001	$183,001		$366,002	$366,002
2	ADA compliance	$40,000	$40,000		$40,000	$40,000		$80,000	$80,000
3	SimpliGov Software	$155,000	$155,000		$155,000	$155,000		$310,000	$310,000
4	Essential Salary Enhancements	$85,459	$85,459	1.0	$85,459	$85,459	1.0	$170,918	$170,918
Total, Exceptional Items Request		**$463,460**	**$463,460**	**1.0**	**$463,460**	**$463,460**	**1.0**	**$926,920**	**$926,920**

	2028 GR and GR/GR Dedicated	2028 All Funds	2028 FTEs	2029 GR and GR Dedicated	2029 All Funds	2029 FTEs	Biennium GR and GR Dedicated	Biennium All Funds
Method of Financing								
General Revenue	$463,460	$463,460		$463,460	$463,460		$926,920	$926,920
General Revenue - Dedicated								
Federal Funds								
Other Funds								
	$463,460	**$463,460**		**$463,460**	**$463,460**		**$926,920**	**$926,920**
Full Time Equivalent Positions			**1.0**			**1.0**		
Number of 100% Federally Funded FTEs								

Agency code: **409** Agency name: **Commission on Jail Standards**

Goal/*Objective*/**STRATEGY**	**Base 2028**	**Base 2029**	**Exceptional 2028**	**Exceptional 2029**	**Total Request 2028**	**Total Request 2029**
1 Assist Local Govts through Effective Standards & Technical Assistan						
1 *Monitor Local Facilities and Enforce Standards*						
1 INSPECTION AND ENFORCEMENT	$1,092,924	$1,092,924	$205,728	$205,728	$1,298,652	$1,298,652
2 *Provide Consultation and Training for Jail Construction/Operation*						
1 CONSTRUCTION PLAN REVIEW	106,240	106,240	6,355	6,355	112,595	112,595
2 MANAGEMENT CONSULTATION	416,100	416,100	11,235	11,235	427,335	427,335
3 *Implement Process to Relieve Crowding or Ensure Accurate Compen*						
1 AUDITING POPULATION AND COSTS	14,635	14,635	6,300	6,300	20,935	20,935
TOTAL, GOAL 1	**$1,629,899**	**$1,629,899**	**$229,618**	**$229,618**	**$1,859,517**	**$1,859,517**
2 Indirect Administration						
1 *Indirect Administration*						
1 INDIRECT ADMINISTRATION	408,625	408,625	233,842	233,842	642,467	642,467
TOTAL, GOAL 2	**$408,625**	**$408,625**	**$233,842**	**$233,842**	**$642,467**	**$642,467**
TOTAL, AGENCY STRATEGY REQUEST	**$2,038,524**	**$2,038,524**	**$463,460**	**$463,460**	**$2,501,984**	**$2,501,984**
TOTAL, AGENCY RIDER APPROPRIATIONS REQUEST						
GRAND TOTAL, AGENCY REQUEST	**$2,038,524**	**$2,038,524**	**$463,460**	**$463,460**	**$2,501,984**	**$2,501,984**

Agency code: **409** Agency name: **Commission on Jail Standards**

Goal/*Objective*/**STRATEGY**	**Base 2028**	**Base 2029**	**Exceptional 2028**	**Exceptional 2029**	**Total Request 2028**	**Total Request 2029**
General Revenue Funds:						
1 General Revenue Fund	$2,037,099	$2,037,099	$463,460	$463,460	$2,500,559	$2,500,559
	$2,037,099	**$2,037,099**	**$463,460**	**$463,460**	**$2,500,559**	**$2,500,559**
Other Funds:						
666 Appropriated Receipts	1,425	1,425	0	0	1,425	1,425
	$1,425	**$1,425**	**$0**	**$0**	**$1,425**	**$1,425**
TOTAL, METHOD OF FINANCING	**$2,038,524**	**$2,038,524**	**$463,460**	**$463,460**	**$2,501,984**	**$2,501,984**
FULL TIME EQUIVALENT POSITIONS	**28.0**	**28.0**	**1.0**	**1.0**	**29.0**	**29.0**

Agency code: **409** Agency name: **Commission on Jail Standards**

Goal/ *Objective* / **Outcome**	**BL 2028**	**BL 2029**	**Excp 2028**	**Excp 2029**	**Total Request 2028**	**Total Request 2029**
1 Assist Local Govts through Effective Standards & Technical Assistance						
2 *Provide Consultation and Training for Jail Construction/Operation*						
1 Number of Completed Construction Projects Meeting Standards						
	5.00	5.00			5.00	5.00
KEY **2 Percent of Jails with Management-related Deficiencies**						
	10.00%	10.00%			10.00%	10.00%

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 1 Monitor Local Facilities and Enforce Standards

STRATEGY: 1 Perform Inspections of Facilities and Enforce Standards

Service Categories:

Service: 16 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
Output Measures:						
KEY	1 Number of Comprehensive Inspections Conducted	136.00	122.00	122.00	140.00	140.00
KEY	2 Number of Special Inspections Conducted	73.00	104.00	104.00	30.00	30.00
	3 Number of Occupancy Inspections Conducted	27.00	15.00	15.00	20.00	20.00
	4 Number of Notices of Non-compliance Issued	69.00	70.00	70.00	65.00	65.00
	5 Number of Remedial Orders Issued	6.00	5.00	5.00	5.00	5.00
	6 Number of Inquiries into Inmate Requests for Assistance	4,164.00	4,800.00	4,800.00	4,800.00	4,800.00
KEY	7 Number Of Limited Compliance Inspections Completed	172.00	122.00	122.00	122.00	122.00
	8 Number of Facilities Receiving a Notice of Non-compliance	55.00	70.00	70.00	50.00	50.00
Efficiency Measures:						
	1 Average Cost Per Jail Inspection	1,510.21	1,800.00	1,800.00	1,800.00	1,800.00
Objects of Expense:						
1001	SALARIES AND WAGES	$870,571	$957,648	$957,648	$942,000	$942,000
1002	OTHER PERSONNEL COSTS	$12,580	$5,000	$5,000	$5,000	$5,000
2001	PROFESSIONAL FEES AND SERVICES	$14,848	$0	$0	$0	$0
2003	CONSUMABLE SUPPLIES	$1,366	$1,500	$1,500	$1,500	$1,500
2004	UTILITIES	$6,699	$7,700	$7,700	$7,700	$7,700

409 Commission on Jail Standards

GOAL:	1	Assist Local Govts through Effective Standards & Technical Assistance	
OBJECTIVE:	1	Monitor Local Facilities and Enforce Standards	Service Categories:
STRATEGY:	1	Perform Inspections of Facilities and Enforce Standards	Service: 16 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
2005	TRAVEL	$96,033	$158,294	$158,294	$125,000	$125,000
2006	RENT - BUILDING	$0	$0	$0	$300	$300
2009	OTHER OPERATING EXPENSE	$53,062	$31,231	$46,231	$11,424	$11,424
5000	CAPITAL EXPENDITURES	$534	$0	$0	$0	$0
TOTAL, OBJECT OF EXPENSE		**$1,055,693**	**$1,161,373**	**$1,176,373**	**$1,092,924**	**$1,092,924**
Method of Financing:						
1	General Revenue Fund	$1,054,652	$1,159,948	$1,174,948	$1,091,499	$1,091,499
SUBTOTAL, MOF (GENERAL REVENUE FUNDS)		**$1,054,652**	**$1,159,948**	**$1,174,948**	**$1,091,499**	**$1,091,499**
Method of Financing:						
666	Appropriated Receipts	$1,041	$1,425	$1,425	$1,425	$1,425
SUBTOTAL, MOF (OTHER FUNDS)		**$1,041**	**$1,425**	**$1,425**	**$1,425**	**$1,425**
TOTAL, METHOD OF FINANCE (INCLUDING RIDERS)					**$1,092,924**	**$1,092,924**
TOTAL, METHOD OF FINANCE (EXCLUDING RIDERS)		**$1,055,693**	**$1,161,373**	**$1,176,373**	**$1,092,924**	**$1,092,924**
FULL TIME EQUIVALENT POSITIONS:		**15.0**	**15.0**	**15.0**	**15.0**	**15.0**

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 1 Monitor Local Facilities and Enforce Standards — Service Categories:

STRATEGY: 1 Perform Inspections of Facilities and Enforce Standards — Service: 16 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029

STRATEGY DESCRIPTION AND JUSTIFICATION:

Statutory Provision - Government Code Chapter 511, Local Government Code 351 & 361
- Inspection activities consist of fairly and impartially monitoring and enforcing compliance with adopted rules and procedures.
- Uniform inspection reports and procedure for inspecting jail facilities are the core of the mission of the agency.
- Inspections are integral to the primary function of ensuring safe and suitable jails for the State of Texas.

EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

EXTERNAL
- Case Law
- Federal Law
- State Law
- Number of at-risk facilities

INTERNAL
- Review and/or changes in inspection procedures

409 Commission on Jail Standards

GOAL:	1	Assist Local Govts through Effective Standards & Technical Assistance		
OBJECTIVE:	1	Monitor Local Facilities and Enforce Standards	Service Categories:	
STRATEGY:	1	Perform Inspections of Facilities and Enforce Standards	Service: 16	Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029

EXPLANATION OF BIENNIAL CHANGE (includes Rider amounts):

STRATEGY BIENNIAL TOTAL - ALL FUNDS		BIENNIAL	EXPLANATION OF BIENNIAL CHANGE	
Base Spending (Est 2026 + Bud 2027)	Baseline Request (BL 2028 + BL 2029)	CHANGE	$ Amount	Explanation(s) of Amount (must specify MOFs and FTEs)
$2,337,746	$2,185,848	$(151,898)	$(151,898)	The difference here is a decrease in travel expenses and other operating expenses
			$(151,898)	**Total of Explanation of Biennial Change**

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 2 Provide Consultation and Training for Jail Construction/Operation

Service Categories:

STRATEGY: 1 Assist with Facility Need Analysis and Construction Document Review

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
Output Measures:						
	1 Number of Construction Documents Reviewed	12.00	29.00	29.00	10.00	10.00
	2 Number of Facility Needs Analyses Conducted	11.00	12.00	12.00	13.00	13.00
	3 In-office Planning & Construction Consultations with Jail Reps	4.00	18.00	18.00	25.00	25.00
	4 On-Site Consultations (Planning & Construction)	6.00	15.00	15.00	5.00	5.00
Efficiency Measures:						
	1 Average Cost Per Facility Needs Analysis	452.88	412.89	412.89	389.33	389.33
	2 Average Cost Per Construction Document Reviewed	2,548.61	1,186.32	1,186.32	2,514.58	2,514.58
	3 Average Cost Per Occupancy Inspection	0.00	565.80	565.80	0.00	0.00
Objects of Expense:						
1001	SALARIES AND WAGES	$114,588	$115,101	$115,101	$94,000	$94,000
1002	OTHER PERSONNEL COSTS	$280	$300	$300	$300	$300
2001	PROFESSIONAL FEES AND SERVICES	$1,740	$0	$0	$0	$0
2003	CONSUMABLE SUPPLIES	$21	$350	$350	$350	$350
2004	UTILITIES	$853	$90	$90	$90	$90
2005	TRAVEL	$2,520	$4,400	$4,400	$5,000	$5,000
2009	OTHER OPERATING EXPENSE	$5,942	$6,500	$6,500	$6,500	$6,500

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 2 Provide Consultation and Training for Jail Construction/Operation

STRATEGY: 1 Assist with Facility Need Analysis and Construction Document Review

Service Categories:

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
5000	CAPITAL EXPENDITURES	$68	$0	$0	$0	$0
TOTAL, OBJECT OF EXPENSE		**$126,012**	**$126,741**	**$126,741**	**$106,240**	**$106,240**
Method of Financing:						
1	General Revenue Fund	$126,012	$126,741	$126,741	$106,240	$106,240
SUBTOTAL, MOF (GENERAL REVENUE FUNDS)		**$126,012**	**$126,741**	**$126,741**	**$106,240**	**$106,240**
TOTAL, METHOD OF FINANCE (INCLUDING RIDERS)					**$106,240**	**$106,240**
TOTAL, METHOD OF FINANCE (EXCLUDING RIDERS)		**$126,012**	**$126,741**	**$126,741**	**$106,240**	**$106,240**
FULL TIME EQUIVALENT POSITIONS:		**2.0**	**2.0**	**2.0**	**2.0**	**2.0**

STRATEGY DESCRIPTION AND JUSTIFICATION:

Statutory provision - Government Code Chapter 511, Section 511.009 (6 - 7)
- Construction technical assistance provides consultation and technical assistance to local governments for the most efficient, effective and economic means of jail construction that also meets Minimum Jail Standards.
- Commission staff plans, directs and coordinates state-wide jail construction planning activities, including the formulation and development of comprehensive plans for jail construction.
- Comprehensive facility needs analyses, conducted at a county's request, include population projections and historical data regarding incarceration trends as well as other pertinent factors, and thus provide significant assistance to the counties in determining their incarceration needs.

409 Commission on Jail Standards

GOAL:	1	Assist Local Govts through Effective Standards & Technical Assistance				
OBJECTIVE:	2	Provide Consultation and Training for Jail Construction/Operation	Service Categories:			
STRATEGY:	1	Assist with Facility Need Analysis and Construction Document Review	Service: 32	Income: A.2	Age: B.3	

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029

EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

EXTERNAL
- Population increase or decrease
- Changes in inmate populations
- Counties' economic condition
- Increased participation by counties in Operation Lone Star
- INTERNAL
- Revision to Standards

EXPLANATION OF BIENNIAL CHANGE (includes Rider amounts):

STRATEGY BIENNIAL TOTAL - ALL FUNDS		BIENNIAL	EXPLANATION OF BIENNIAL CHANGE	
Base Spending (Est 2026 + Bud 2027)	Baseline Request (BL 2028 + BL 2029)	CHANGE	$ Amount	Explanation(s) of Amount (must specify MOFs and FTEs)
$253,482	$212,480	$(41,002)	$(41,002)	The decrease here is a decrease in salaries as we have split 1 FTE between 2 strategies to better account for the FTE's that they oversee
			$(41,002)	**Total of Explanation of Biennial Change**

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 2 Provide Consultation and Training for Jail Construction/Operation

STRATEGY: 2 Assist with Staffing Analysis, Operating Plans, & Program Development

Service Categories:

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
Output Measures:						
1	Number of Operation Plans Reviewed	1,367.00	1,400.00	1,400.00	1,400.00	1,400.00
2	Number of Staffing Analyses Conducted	5.00	5.00	5.00	5.00	5.00
3	Number of Training Hours Provided	163.00	600.00	600.00	600.00	600.00
4	Technical Assistance Consultation (Operating & Mgmt)	4.00	150.00	150.00	200.00	200.00
KEY 5	Number of On-Site Mental Health Trainings Provided	55.00	60.00	60.00	60.00	60.00
7	Number of Public Information Requests	488.00	651.00	651.00	400.00	400.00
Efficiency Measures:						
1	Average Cost Per Staffing Analysis	384.35	383.36	383.36	291.22	291.22
2	Average Cost Per Training Hour Provided	46.97	61.61	61.61	61.61	61.61
KEY 3	Average Cost of Mental Health Training Visit	744.65	460.00	460.00	460.00	460.00
Objects of Expense:						
1001	SALARIES AND WAGES	$350,676	$273,072	$273,072	$377,000	$377,000
1002	OTHER PERSONNEL COSTS	$18,934	$1,500	$1,500	$1,500	$1,500
2001	PROFESSIONAL FEES AND SERVICES	$8,210	$0	$0	$0	$0
2003	CONSUMABLE SUPPLIES	$55	$1,000	$1,000	$1,000	$1,000
2004	UTILITIES	$2,192	$2,100	$2,100	$2,100	$2,100
2005	TRAVEL	$18,369	$22,000	$22,000	$19,500	$19,500

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 2 Provide Consultation and Training for Jail Construction/Operation

Service Categories:

STRATEGY: 2 Assist with Staffing Analysis, Operating Plans, & Program Development

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
2009	OTHER OPERATING EXPENSE	$15,145	$15,000	$15,000	$15,000	$15,000
5000	CAPITAL EXPENDITURES	$175	$0	$0	$0	$0
TOTAL, OBJECT OF EXPENSE		**$413,756**	**$314,672**	**$314,672**	**$416,100**	**$416,100**
Method of Financing:						
1	General Revenue Fund	$413,756	$314,672	$314,672	$416,100	$416,100
SUBTOTAL, MOF (GENERAL REVENUE FUNDS)		**$413,756**	**$314,672**	**$314,672**	**$416,100**	**$416,100**
TOTAL, METHOD OF FINANCE (INCLUDING RIDERS)					**$416,100**	**$416,100**
TOTAL, METHOD OF FINANCE (EXCLUDING RIDERS)		**$413,756**	**$314,672**	**$314,672**	**$416,100**	**$416,100**
FULL TIME EQUIVALENT POSITIONS:		**4.1**	**3.8**	**3.8**	**3.8**	**3.8**

STRATEGY DESCRIPTION AND JUSTIFICATION:

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 2 Provide Consultation and Training for Jail Construction/Operation

Service Categories:

STRATEGY: 2 Assist with Staffing Analysis, Operating Plans, & Program Development

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029

Statutory provision - Government Code Chapter 511.009(6)
- Commission staff provides a program of technical assistance to jails on management related issues through regional jail management workshops during each calendar year.
-Staffing analyses are conducted to assist counties in operating safe and secure facilities. This activity frequently includes on-site consultation.
- Commission staff reviews and approves jail operational plans related to the Standards. Aiding counties in maintaining operational plans that meet Minimum Jail Standards requires on-going assistance in developing and implementing plans for 16 different areas, including classification, health services,discipline and recreation.
- Up to 200 consultations per year should be conducted on-site with County Judges, Commissioners' Courts, and Sheriffs concerning the most economical and feasible way to achieve compliance with state law.

EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

EXTERNAL
- Medical and mental impairments among inmates
- Changes in correctional philosophies and facility designs
- Community resources
- Local workforce
INTERNAL
- Standards revisions
- Increase/decrease in travel,personnel &/or administrative costs

409 Commission on Jail Standards

GOAL:	1	Assist Local Govts through Effective Standards & Technical Assistance
OBJECTIVE:	2	Provide Consultation and Training for Jail Construction/Operation
STRATEGY:	2	Assist with Staffing Analysis, Operating Plans, & Program Development

Service Categories:

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029

EXPLANATION OF BIENNIAL CHANGE (includes Rider amounts):

STRATEGY BIENNIAL TOTAL - ALL FUNDS		BIENNIAL	EXPLANATION OF BIENNIAL CHANGE	
Base Spending (Est 2026 + Bud 2027)	Baseline Request (BL 2028 + BL 2029)	CHANGE	$ Amount	Explanation(s) of Amount (must specify MOFs and FTEs)
$629,344	$832,200	$202,856	$202,856	The difference her is mostly in salaries as we have allocated a supervisor to this strategy as well as 2 FTE's that were previously in a different strategy
			$202,856	**Total of Explanation of Biennial Change**

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 3 Implement Process to Relieve Crowding or Ensure Accurate Compensation

Service Categories:

STRATEGY: 1 Collect and Analyze Data Concerning Inmate Population/Backlogs/Costs

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
Output Measures:						
1	Number of Population Reports Analyzed	3,118.00	3,144.00	3,144.00	3,100.00	3,100.00
2	Number of Population Data Reports Prepared	72.00	132.00	132.00	132.00	132.00
KEY 3	Number of Paper-ready Forms Analyzed	3,028.00	3,048.00	3,048.00	3,012.00	3,012.00
4	Number of Immigration Detainer Reports Analyzed	3,067.00	3,084.00	3,084.00	3,030.00	3,030.00
5	Number of Pregnant Inmates Forms Analyzed	2,855.00	2,868.00	2,868.00	2,832.00	2,832.00
Efficiency Measures:						
1	Average Cost Per Data Report Prepared	875.46	466.16	466.16	700.00	700.00
Objects of Expense:						
1001	SALARIES AND WAGES	$13,558	$14,028	$14,028	$12,000	$12,000
1002	OTHER PERSONNEL COSTS	$328	$100	$100	$100	$100
2001	PROFESSIONAL FEES AND SERVICES	$4,085	$0	$0	$0	$0
2003	CONSUMABLE SUPPLIES	$3	$150	$150	$150	$150
2004	UTILITIES	$122	$385	$385	$385	$385
2009	OTHER OPERATING EXPENSE	$4,826	$209,739	$60,060	$2,000	$2,000
5000	CAPITAL EXPENDITURES	$10	$0	$0	$0	$0
TOTAL, OBJECT OF EXPENSE		**$22,932**	**$224,402**	**$74,723**	**$14,635**	**$14,635**

409 Commission on Jail Standards

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 3 Implement Process to Relieve Crowding or Ensure Accurate Compensation

Service Categories:

STRATEGY: 1 Collect and Analyze Data Concerning Inmate Population/Backlogs/Costs

Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
Method of Financing:						
1	General Revenue Fund	$22,932	$224,402	$74,723	$14,635	$14,635
SUBTOTAL, MOF (GENERAL REVENUE FUNDS)		**$22,932**	**$224,402**	**$74,723**	**$14,635**	**$14,635**
TOTAL, METHOD OF FINANCE (INCLUDING RIDERS)					**$14,635**	**$14,635**
TOTAL, METHOD OF FINANCE (EXCLUDING RIDERS)		**$22,932**	**$224,402**	**$74,723**	**$14,635**	**$14,635**
FULL TIME EQUIVALENT POSITIONS:		**0.2**	**2.2**	**2.2**	**3.2**	**3.2**

STRATEGY DESCRIPTION AND JUSTIFICATION:

Statutory Provision - Government Code 511.009, and 511.016
- Commission staff collects, analyzes and disseminates data concerning inmate populations, felony backlog, and jail operational costs. Counties are assisted in completing their jail population reports, and technical assistance is provided. Statistical data is collected, analyzed and provided to agencies to assist at the state and local level in planning and predicting trends in incarceration in the state.
- County Auditors' annual financial audits of the county jail's commissary operations and of the general operations of the jails are analyzed by Commission staff to assess jail program costs and develop Average Daily Cost estimates, which may be provided to other states agencies, other counties and members of the Legislature.

EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

409 Commission on Jail Standards

GOAL:	1	Assist Local Govts through Effective Standards & Technical Assistance		
OBJECTIVE:	3	Implement Process to Relieve Crowding or Ensure Accurate Compensation	Service Categories:	
STRATEGY:	1	Collect and Analyze Data Concerning Inmate Population/Backlogs/Costs	Service: 32	Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029

EXTERNAL
- County failure to submit reports
- Counties submit inaccurate reports

INTERNAL
- Increase/decrease in travel, personnel &/or administrative costs

EXPLANATION OF BIENNIAL CHANGE (includes Rider amounts):

STRATEGY BIENNIAL TOTAL - ALL FUNDS: Base Spending (Est 2026 + Bud 2027)	Baseline Request (BL 2028 + BL 2029)	BIENNIAL CHANGE	EXPLANATION OF BIENNIAL CHANGE: $ Amount	Explanation(s) of Amount (must specify MOFs and FTEs)
$299,125	$29,270	$(269,855)	$(269,855)	The main difference here is in other operating expenses as the funds for the CCQ report and pregnant inmate report were not added for AY 28 and 29
			$(269,855)	**Total of Explanation of Biennial Change**

409 Commission on Jail Standards

GOAL: 2 Indirect Administration

OBJECTIVE: 1 Indirect Administration

STRATEGY: 1 Indirect Administration, Accounting, and Information Technology

Service Categories:

Service: 09 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
Objects of Expense:						
1001	SALARIES AND WAGES	$316,267	$345,838	$345,838	$360,000	$360,000
1002	OTHER PERSONNEL COSTS	$14,988	$8,500	$8,500	$8,500	$8,500
2001	PROFESSIONAL FEES AND SERVICES	$4,652	$200	$200	$1,725	$1,725
2003	CONSUMABLE SUPPLIES	$971	$1,600	$1,600	$1,600	$1,600
2004	UTILITIES	$2,325	$1,800	$1,800	$1,800	$1,800
2005	TRAVEL	$18,312	$32,275	$32,275	$20,000	$20,000
2006	RENT - BUILDING	$355	$300	$300	$0	$0
2009	OTHER OPERATING EXPENSE	$15,558	$159,827	$44,505	$15,000	$15,000
5000	CAPITAL EXPENDITURES	$185	$0	$0	$0	$0
TOTAL, OBJECT OF EXPENSE		**$373,613**	**$550,340**	**$435,018**	**$408,625**	**$408,625**
Method of Financing:						
1	General Revenue Fund	$373,613	$550,340	$435,018	$408,625	$408,625
SUBTOTAL, MOF (GENERAL REVENUE FUNDS)		**$373,613**	**$550,340**	**$435,018**	**$408,625**	**$408,625**

409 Commission on Jail Standards

GOAL: 2 Indirect Administration

OBJECTIVE: 1 Indirect Administration

STRATEGY: 1 Indirect Administration, Accounting, and Information Technology

Service Categories:

Service: 09 Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029
TOTAL, METHOD OF FINANCE (INCLUDING RIDERS)					**$408,625**	**$408,625**
TOTAL, METHOD OF FINANCE (EXCLUDING RIDERS)		**$373,613**	**$550,340**	**$435,018**	**$408,625**	**$408,625**
FULL TIME EQUIVALENT POSITIONS:		**5.0**	**5.0**	**5.0**	**4.0**	**4.0**

STRATEGY DESCRIPTION AND JUSTIFICATION:

This strategy includes the following functions: Executive Office, Information Resource Technology, and the Administrative Services Division (Human Resources, Accounting, Purchasing, Support Services, Mail, and Receiving).

This allows for a more accurate representation of the funds and resources utilized not only for each of the five primary strategies, but also allows the agency to properly budget and plan for activities not directly tied to a particular strategy, such as IT needs, which would support employees assigned to several different strategies.

EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

EXTERNAL
Administration must be knowledgeable with regard to state purchasing laws, human resources regulations, strategic planning, state accounting policies, federal grant requirements and state property accounting rules and regulations. To ensure the success of the agency's operations, Executive Administration must provide knowledgeable and reliable support. The staff must be knowledgeable about both state and federal laws as it applies to corrections and law enforcement activities.
INTERNAL
Recruitment and retention of qualified personnel.

409 Commission on Jail Standards

GOAL:	2	Indirect Administration			
OBJECTIVE:	1	Indirect Administration	Service Categories:		
STRATEGY:	1	Indirect Administration, Accounting, and Information Technology	Service: 09	Income: A.2	Age: B.3

CODE	DESCRIPTION	Exp 2025	Est 2026	Bud 2027	BL 2028	BL 2029

EXPLANATION OF BIENNIAL CHANGE (includes Rider amounts):

STRATEGY BIENNIAL TOTAL - ALL FUNDS		BIENNIAL	EXPLANATION OF BIENNIAL CHANGE	
Base Spending (Est 2026 + Bud 2027)	Baseline Request (BL 2028 + BL 2029)	CHANGE	$ Amount	Explanation(s) of Amount (must specify MOFs and FTEs)
$985,358	$817,250	$(168,108)	$(168,108)	The differences in this strategy are due to other operating expenses where HB500 funds were not included for AY82 and AY29 as well as a decrease in travel expenses
			$(168,108)	**Total of Explanation of Biennial Change**

SUMMARY TOTALS:

OBJECTS OF EXPENSE:	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**
METHODS OF FINANCE (INCLUDING RIDERS):				**$2,038,524**	**$2,038,524**
METHODS OF FINANCE (EXCLUDING RIDERS):	**$1,992,006**	**$2,377,528**	**$2,127,527**	**$2,038,524**	**$2,038,524**
FULL TIME EQUIVALENT POSITIONS:	**26.3**	**28.0**	**28.0**	**28.0**	**28.0**

3.B. Rider Revisions and Additions Request

Agency Code: 409	Agency Name: Commission on Jail Standards	Prepared By: Leslie Speir	Date: 8/2/26	Request Level: Base

Current Rider Number	Page Number in 2028-29 GAA	Proposed Rider Language
2	V-26	~~**Appropriation Inspection Fees.** The Commission on Jail Standards is hereby appropriated in Strategy A.1.1. Inspection and Enforcement, fees collected to pay only the cost incurred by the commission in performing inspections pursuant to Government Code, Section 511.0091 (estimated to be $5,000 $0 in fiscal year 2026 2028 and $5,000, $0 in fiscal year 2027 2029 from the General Revenue Fund and included in the amounts appropriated above).~~

This rider needs to be deleted.

Agency Code: 409	Agency Name: Commission on Jail Standards	Prepared By: Leslie Speir	Date: 8/2/26	Request Level: Base

Current Rider Number	Page Number in 2028-2029 GAA	Proposed Rider Language
3	V-27	**Maternal Health and Mortality Report** Included in amounts appropriated above to the Texas Commission on Jail Standards in Strategy A.3.1, Auditing Population and Costs, is $15,000 from the General Revenue Fund in fiscal year 2026 to be used for no other purpose than to produce a report on Maternal Health and Mortality in Texas jails. The report shall utilize a statistical methodology to compare the findings with available data on statewide outcomes. The report should include the following: (1) The nature and use of restraints on pregnant inmates; (2) Mental health indicators; (3) Prenatal Care; (4) Mortality rates by cause of death; (5) Acute complications; (6) Birth rates; (7) Regionality of inmates; and (8) Any additional information that the Commission deems appropriate. The agency shall submit the report to the Legislative Budget Board, the Senate Committee on Criminal Justice, the House Committee on Corrections, and the House Committee on Intergovernmental Affairs no later than December 1, ~~2026~~ 2028.

This rider needs to continue with the above noted changes.

Agency Code: 409	Agency Name: Commission on Jail Standards	Prepared By: Leslie Speir	Date: 8/2/26	Request Level: Base

Current Rider Number	Page Number in 2028-2029 GAA	Proposed Rider Language
4	V-27	**Continuity of Care Query Report. Included in funds appropriated above to the Commission on Jail Standards (TCJS) in Strategy A.3.1, Auditing Population and Costs, is $250,000 from the General Revenue Fund in fiscal year ~~2026~~ 2028 to be used for no other purpose than for the commission to complete bi-annual reports on Intellectual and Developmental Disabilities (IDD) and Continuity of Care Query (CCQ) data that has been collected. Not later than December 1, ~~2026~~ 2028, TCJS shall produce a report summarizing the data and providing recommendations to the legislature on ways to improve CCQ matches. Any unexpended balances of these funds remaining as of August 31,~~2026~~ 2028, are appropriated to the Texas Commission on Jail Standards for the fiscal year beginning September 1, ~~2027~~ 2029, for the same purpose.**

This rider needs to continue with the above noted changes.

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

Item Name: Salary for 27th & 28th FTE
Item Priority: 1
IT Component: No
Anticipated Out-year Costs: Yes
Involve Contracts > $50,000: No
Includes Funding for the Following Strategy or Strategies: 02-01-01 Indirect Administration, Accounting, and Information Technology

OBJECTS OF EXPENSE:

		Excp 2028	Excp 2029
1001	SALARIES AND WAGES	175,000	175,000
1002	OTHER PERSONNEL COSTS	240	240
2003	CONSUMABLE SUPPLIES	120	120
2009	OTHER OPERATING EXPENSE	7,641	7,641
	TOTAL, OBJECT OF EXPENSE	**$183,001**	**$183,001**

METHOD OF FINANCING:

		Excp 2028	Excp 2029
1	General Revenue Fund	183,001	183,001
	TOTAL, METHOD OF FINANCING	**$183,001**	**$183,001**

DESCRIPTION / JUSTIFICATION:

TCJS seeks funding to support two previously authorized but long-vacant FTE's.

Following a State Office of Administrative Hearings (SOAH) audit, the agency identified deficiencies in complaint tracking, reporting, and processing. A position was filled in FY 2026 to address these findings and improve compliance, transparency, and timeliness in complaint resolution. Ongoing funding is necessary to sustain these improvements and maintain adequate oversight of complaint functions.

The Agency also currently has .3 FTE completing the agency's IT services. The agency continues to experience increased demand for IT services, including system maintenance, cybersecurity, data management, and support for inspection and complaint tracking systems along with DIR reports.
A dedicated full-time IT resource is critical to ensuring operational continuity, maintaining system reliability, strengthening cybersecurity, and supporting ongoing modernization initiatives. The additional FTE will enhance the agency's ability to meet growing technology needs while providing timely and effective support for mission-critical operations.

EXTERNAL/INTERNAL FACTORS:

Int

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

PCLS TRACKING KEY:

DESCRIPTION OF ANTICIPATED OUT-YEAR COSTS :

TCJS is asking for funding to fill our vacant position. This would give us 28 essential FTE's. This funding would be used going forward to retain this FTE position

ESTIMATED ANTICIPATED OUT-YEAR COSTS FOR ITEM:

	2030	2031	2032
OUT-YEAR ALL FUNDS:	$175,000	$175,000	$175,000

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

Item Name: Brightleaf ADA Compliance
Item Priority: 2
IT Component: Yes
Anticipated Out-year Costs: Yes
Involve Contracts > $50,000: No
Includes Funding for the Following Strategy or Strategies: 02-01-01 Indirect Administration, Accounting, and Information Technology

OBJECTS OF EXPENSE:

			Excp 2028	Excp 2029
2009	OTHER OPERATING EXPENSE		40,000	40,000
	TOTAL, OBJECT OF EXPENSE		**$40,000**	**$40,000**

METHOD OF FINANCING:

			Excp 2028	Excp 2029
1	General Revenue Fund		40,000	40,000
	TOTAL, METHOD OF FINANCING		**$40,000**	**$40,000**

DESCRIPTION / JUSTIFICATION:

Funding will support software to ensure compliance with ADA website accessibility requirements and reduce legal risk while improving public access to agency information.

EXTERNAL/INTERNAL FACTORS:

Int

PCLS TRACKING KEY:

N/A

DESCRIPTION OF IT COMPONENT INCLUDED IN EXCEPTIONAL ITEM:

Bright leaf
Description of IT components: Software and service to remediate website to gain ADA compliance per DOJ ruling.
Cost breakdown

- Project initiation $2768
- Accessibility audit $12,073
- Remediate site code, templates, and UI for WCAG 2.1 AA $12,835
- Quality assurance, training $4090
- Document remediation advisory $1230

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

IS THIS IT COMPONENT RELATED TO A NEW OR CURRENT PROJECT?
NEW

STATUS:
Project has not been started. Expected to be completed within 6 weeks upon receiving funding.

OUTCOMES:
Ensures commission compliance with ADA DOJ ruling regarding websites, limiting liability for the agency and ensuring accessibility for stakeholders

OUTPUTS:
Final deliverable from Brightleaf is only output. There is no performance objective to measure this against. The requirement by the DOJ that this compliance be gained and completed by April 2026 requires professional services

TYPE OF PROJECT
Content Management

ALTERNATIVE ANALYSIS
In house remediation is the only alternative. TCJS does not have full time IT to perform this remediation with the skill required and time it would take to complete the requirement

ESTIMATED IT COST

2026	2027	2028	2029	2030	2031	2032	Total Over Life of Project
$0	$0	$40,000	$40,000	$40,000	$40,000	$40,000	$200,000

SCALABILITY

2026	2027	2028	2029	2030	2031	2032	Total Over Life of Project
$0	$0	$0	$0	$0	$0	$0	$0

FTE

2026	2027	2028	2029	2030	2031	2032
0.0	0.0	0.0	0.0	0.0	0.0	0.0

DESCRIPTION OF ANTICIPATED OUT-YEAR COSTS :

ADA compliance is required and is an ongoing yearly expense to keep the agency's website compliant with ADA rules so it is accessible to all users.

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

ESTIMATED ANTICIPATED OUT-YEAR COSTS FOR ITEM:

	2030	2031	2032
OUT-YEAR ALL FUNDS:	$40,000	$40,000	$40,000

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

Item Name: SimpliGov Software
Item Priority: 3
IT Component: Yes
Anticipated Out-year Costs: Yes
Involve Contracts > $50,000: Yes
Includes Funding for the Following Strategy or Strategies: 01-01-01 Perform Inspections of Facilities and Enforce Standards

OBJECTS OF EXPENSE:

		Excp 2028	Excp 2029
2009	OTHER OPERATING EXPENSE	155,000	155,000
	TOTAL, OBJECT OF EXPENSE	**$155,000**	**$155,000**

METHOD OF FINANCING:

		Excp 2028	Excp 2029
1	General Revenue Fund	155,000	155,000
	TOTAL, METHOD OF FINANCING	**$155,000**	**$155,000**

DESCRIPTION / JUSTIFICATION:

Funding will support implementation of a centralized system to improve intake, tracking, reporting, and resolution of complaints. This will directly address audit findings from the agency's 2025 State Auditor's Office Audit and significantly enhance workflow efficiency and data accuracy.

EXTERNAL/INTERNAL FACTORS:

Int

PCLS TRACKING KEY:

N/A

DESCRIPTION OF IT COMPONENT INCLUDED IN EXCEPTIONAL ITEM:

simpligov
Description of IT components: Software and service to create a unified case management system across complaints, inspections, critical incidents, and public information requests.
Cost breakdown
- Year 2 (12 month subscription, bundled with 5 published use cases) 145,631
- Year 3 (12 month subscription, bundled with 5 published use cases) 154,369

IS THIS IT COMPONENT RELATED TO A NEW OR CURRENT PROJECT?

NEW

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

STATUS:
Project is in the planning stages to determine need and capability of vendor. Expected to be completed within 4 months of funding

OUTCOMES:
Unified case management will help prevent important information or complaints being missed and improve tracking and response times. Simplify the complaint response process for county officials

OUTPUTS:
Final deliverable from from Simpligov will be a web-based platform designed for TCJS from the ground-up.

TYPE OF PROJECT
Content Management

ALTERNATIVE ANALYSIS
Continue to use current workflow which is not intended for the way TCJS uses it. This system (a combination of Box and internal portal) has limited functionality for case management and is prone to being inaccessible which TCJS has no control over. 2. Develop software internally, which TCJS does not have the required full time staff to complete with the required skill level.

ESTIMATED IT COST

2026	2027	2028	2029	2030	2031	2032	Total Over Life of Project
$0	$0	$155,000	$155,000	$155,000	$155,000	$155,000	$775,000

SCALABILITY

2026	2027	2028	2029	2030	2031	2032	Total Over Life of Project
$0	$0	$0	$0	$0	$0	$0	$0

FTE

2026	2027	2028	2029	2030	2031	2032
0.0	0.0	0.0	0.0	0.0	0.0	0.0

DESCRIPTION OF ANTICIPATED OUT-YEAR COSTS :

Funding will support implementation of a centralized system to improve intake, tracking, reporting, and resolution of complaints. This will directly address audit findings and significantly enhance workflow efficiency and data accuracy. This is a yearly software expense.

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	**DESCRIPTION**	**Excp 2028**	**Excp 2029**

ESTIMATED ANTICIPATED OUT-YEAR COSTS FOR ITEM:

	2030	**2031**	**2032**
OUT-YEAR ALL FUNDS:	$155,000	$155,000	$155,000

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

Item Name: Essential Salary Enhancements
Item Priority: 4
IT Component: No
Anticipated Out-year Costs: Yes
Involve Contracts > $50,000: No
Includes Funding for the Following Strategy or Strategies:
01-01-01 Perform Inspections of Facilities and Enforce Standards
01-02-01 Assist with Facility Need Analysis and Construction Document Review
01-02-02 Assist with Staffing Analysis, Operating Plans, & Program Development
01-03-01 Collect and Analyze Data Concerning Inmate Population/Backlogs/Costs
02-01-01 Indirect Administration, Accounting, and Information Technology

		Excp 2028	Excp 2029
OBJECTS OF EXPENSE:			
1001	SALARIES AND WAGES	85,459	85,459
	TOTAL, OBJECT OF EXPENSE	**$85,459**	**$85,459**
METHOD OF FINANCING:			
1	General Revenue Fund	85,459	85,459
	TOTAL, METHOD OF FINANCING	**$85,459**	**$85,459**
FULL-TIME EQUIVALENT POSITIONS (FTE):		1.00	1.00

DESCRIPTION / JUSTIFICATION:

During the reporting period, the agency experienced four (4) employee separations, representing a turnover rate of approximately 14 percent. Two employees retired, one employee left the agency to pursue a higher-paying opportunity, and one employee unfortunately passed away.

Given these staffing losses and the challenges associated with recruiting and retaining qualified personnel, I recommend consideration of a salary increase for current employees. Competitive compensation is essential to retaining experienced staff, maintaining operational continuity, and reducing the costs and disruptions associated with employee turnover. The departure of an employee for a higher-paying position highlights the importance of ensuring that agency salaries remain competitive with those offered by comparable employers.

Additionally, existing staff members have absorbed increased workloads and responsibilities resulting from vacancies and workforce transitions. Recognizing their contributions through salary adjustments would support employee morale, reward dedication and performance, and strengthen the agency's ability to retain skilled personnel.

EXTERNAL/INTERNAL FACTORS:

Int

PCLS TRACKING KEY:

Agency code: **409** Agency name: **Commission on Jail Standards**

CODE	DESCRIPTION	Excp 2028	Excp 2029

DESCRIPTION OF ANTICIPATED OUT-YEAR COSTS :

Salary enhancements for the biennium is intended to be a 5% across the board increase for all staff except for the Deputy Director who will receive a 10% increase. Due to the experience staff is able to acquire in a small agency, they quickly become subject matter experts in the field of jail management, operations, finance and human resources. This in turn results in them being actively recruited by counties and larger state agencies as they clearly recognize the value they can bring to their organization.

ESTIMATED ANTICIPATED OUT-YEAR COSTS FOR ITEM:

	2030	2031	2032
OUT-YEAR ALL FUNDS:	$85,459	$85,459	$85,459

Agency code: **409** Agency name: **Commission on Jail Standards**

Code	Description	Excp 2028	Excp 2029
Item Name:	Salary for 27th & 28th FTE		
Allocation to Strategy:	2-1-1 Indirect Administration, Accounting, and Information Technology		
OBJECTS OF EXPENSE:			
1001	SALARIES AND WAGES	175,000	175,000
1002	OTHER PERSONNEL COSTS	240	240
2003	CONSUMABLE SUPPLIES	120	120
2009	OTHER OPERATING EXPENSE	7,641	7,641
TOTAL, OBJECT OF EXPENSE		**$183,001**	**$183,001**
METHOD OF FINANCING:			
1	General Revenue Fund	183,001	183,001
TOTAL, METHOD OF FINANCING		**$183,001**	**$183,001**

Agency code: **409** Agency name: **Commission on Jail Standards**

Code Description		Excp 2028	Excp 2029
Item Name:	Brightleaf ADA Compliance		
Allocation to Strategy:	2-1-1 Indirect Administration, Accounting, and Information Technology		
OBJECTS OF EXPENSE:			
2009	OTHER OPERATING EXPENSE	40,000	40,000
TOTAL, OBJECT OF EXPENSE		**$40,000**	**$40,000**
METHOD OF FINANCING:			
1	General Revenue Fund	40,000	40,000
TOTAL, METHOD OF FINANCING		**$40,000**	**$40,000**

Agency code: **409** Agency name: **Commission on Jail Standards**

Code Description			Excp 2028	Excp 2029
Item Name:	SimpliGov Software			
Allocation to Strategy:	1-1-1	Perform Inspections of Facilities and Enforce Standards		
OBJECTS OF EXPENSE:				
2009	OTHER OPERATING EXPENSE		155,000	155,000
TOTAL, OBJECT OF EXPENSE			**$155,000**	**$155,000**
METHOD OF FINANCING:				
1	General Revenue Fund		155,000	155,000
TOTAL, METHOD OF FINANCING			**$155,000**	**$155,000**

Agency code: **409** Agency name: **Commission on Jail Standards**

Code Description	Excp 2028	Excp 2029
Item Name: Essential Salary Enhancements		
Allocation to Strategy: 1-1-1 Perform Inspections of Facilities and Enforce Standards		
OBJECTS OF EXPENSE:		
1001 SALARIES AND WAGES	50,728	50,728
TOTAL, OBJECT OF EXPENSE	**$50,728**	**$50,728**
METHOD OF FINANCING:		
1 General Revenue Fund	50,728	50,728
TOTAL, METHOD OF FINANCING	**$50,728**	**$50,728**
FULL-TIME EQUIVALENT POSITIONS (FTE):	0.0	0.0

Agency code: **409** Agency name: **Commission on Jail Standards**

Code Description		Excp 2028	Excp 2029
Item Name:	Essential Salary Enhancements		
Allocation to Strategy:	1-2-1 Assist with Facility Need Analysis and Construction Document Review		
OBJECTS OF EXPENSE:			
1001	SALARIES AND WAGES	6,355	6,355
TOTAL, OBJECT OF EXPENSE		**$6,355**	**$6,355**
METHOD OF FINANCING:			
1	General Revenue Fund	6,355	6,355
TOTAL, METHOD OF FINANCING		**$6,355**	**$6,355**
FULL-TIME EQUIVALENT POSITIONS (FTE):		0.0	0.0

Agency code: **409** Agency name: **Commission on Jail Standards**

Code	Description	Excp 2028	Excp 2029
	Item Name: Essential Salary Enhancements		
	Allocation to Strategy: 1-2-2 Assist with Staffing Analysis, Operating Plans, & Program Development		
	OBJECTS OF EXPENSE:		
1001	SALARIES AND WAGES	11,235	11,235
	TOTAL, OBJECT OF EXPENSE	**$11,235**	**$11,235**
	METHOD OF FINANCING:		
1	General Revenue Fund	11,235	11,235
	TOTAL, METHOD OF FINANCING	**$11,235**	**$11,235**

Agency code: **409** Agency name: **Commission on Jail Standards**

Code Description	Excp 2028	Excp 2029
Item Name: Essential Salary Enhancements		
Allocation to Strategy: 1-3-1 Collect and Analyze Data Concerning Inmate Population/Backlogs/Costs		
OBJECTS OF EXPENSE:		
1001 SALARIES AND WAGES	6,300	6,300
TOTAL, OBJECT OF EXPENSE	**$6,300**	**$6,300**
METHOD OF FINANCING:		
1 General Revenue Fund	6,300	6,300
TOTAL, METHOD OF FINANCING	**$6,300**	**$6,300**

Agency code: **409** Agency name: **Commission on Jail Standards**

Code Description		Excp 2028	Excp 2029
Item Name:	Essential Salary Enhancements		
Allocation to Strategy:	2-1-1 Indirect Administration, Accounting, and Information Technology		
OBJECTS OF EXPENSE:			
1001	SALARIES AND WAGES	10,841	10,841
TOTAL, OBJECT OF EXPENSE		**$10,841**	**$10,841**
METHOD OF FINANCING:			
1	General Revenue Fund	10,841	10,841
TOTAL, METHOD OF FINANCING		**$10,841**	**$10,841**
FULL-TIME EQUIVALENT POSITIONS (FTE):		1.0	1.0

Agency Code: **409** Agency name: **Commission on Jail Standards**

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 1 Monitor Local Facilities and Enforce Standards

STRATEGY: 1 Perform Inspections of Facilities and Enforce Standards

Service Categories:

Service: 16 Income: A.2 Age: B.3

CODE	DESCRIPTION	Excp 2028	Excp 2029
OBJECTS OF EXPENSE:			
1001	SALARIES AND WAGES	50,728	50,728
2009	OTHER OPERATING EXPENSE	155,000	155,000
	Total, Objects of Expense	**$205,728**	**$205,728**
METHOD OF FINANCING:			
1	General Revenue Fund	205,728	205,728
	Total, Method of Finance	**$205,728**	**$205,728**

EXCEPTIONAL ITEM(S) INCLUDED IN STRATEGY:

SimpliGov Software

Essential Salary Enhancements

Agency Code: **409** Agency name: **Commission on Jail Standards**

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 2 Provide Consultation and Training for Jail Construction/Operation

STRATEGY: 1 Assist with Facility Need Analysis and Construction Document Review

Service Categories:
Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Excp 2028	Excp 2029
OBJECTS OF EXPENSE:			
1001	SALARIES AND WAGES	6,355	6,355
	Total, Objects of Expense	**$6,355**	**$6,355**
METHOD OF FINANCING:			
1	General Revenue Fund	6,355	6,355
	Total, Method of Finance	**$6,355**	**$6,355**

EXCEPTIONAL ITEM(S) INCLUDED IN STRATEGY:

Essential Salary Enhancements

Agency Code: **409** Agency name: **Commission on Jail Standards**

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance
OBJECTIVE: 2 Provide Consultation and Training for Jail Construction/Operation
STRATEGY: 2 Assist with Staffing Analysis, Operating Plans, & Program Development

Service Categories:
Service: 32 Income: A.2 Age: B.3

CODE DESCRIPTION	Excp 2028	Excp 2029
OBJECTS OF EXPENSE:		
1001 SALARIES AND WAGES	11,235	11,235
Total, Objects of Expense	**$11,235**	**$11,235**
METHOD OF FINANCING:		
1 General Revenue Fund	11,235	11,235
Total, Method of Finance	**$11,235**	**$11,235**

EXCEPTIONAL ITEM(S) INCLUDED IN STRATEGY:

Essential Salary Enhancements

Agency Code: **409** Agency name: **Commission on Jail Standards**

GOAL: 1 Assist Local Govts through Effective Standards & Technical Assistance

OBJECTIVE: 3 Implement Process to Relieve Crowding or Ensure Accurate Compensation

STRATEGY: 1 Collect and Analyze Data Concerning Inmate Population/Backlogs/Costs

Service Categories:
Service: 32 Income: A.2 Age: B.3

CODE	DESCRIPTION	Excp 2028	Excp 2029
OBJECTS OF EXPENSE:			
1001	SALARIES AND WAGES	6,300	6,300
	Total, Objects of Expense	**$6,300**	**$6,300**
METHOD OF FINANCING:			
1	General Revenue Fund	6,300	6,300
	Total, Method of Finance	**$6,300**	**$6,300**

EXCEPTIONAL ITEM(S) INCLUDED IN STRATEGY:

Essential Salary Enhancements

Agency Code: **409** Agency name: **Commission on Jail Standards**

GOAL: 2 Indirect Administration

OBJECTIVE: 1 Indirect Administration

STRATEGY: 1 Indirect Administration, Accounting, and Information Technology

Service Categories:
Service: 09 Income: A.2 Age: B.3

CODE	DESCRIPTION	Excp 2028	Excp 2029
	OBJECTS OF EXPENSE:		
1001	SALARIES AND WAGES	185,841	185,841
1002	OTHER PERSONNEL COSTS	240	240
2003	CONSUMABLE SUPPLIES	120	120
2009	OTHER OPERATING EXPENSE	47,641	47,641
	Total, Objects of Expense	**$233,842**	**$233,842**
	METHOD OF FINANCING:		
1	General Revenue Fund	233,842	233,842
	Total, Method of Finance	**$233,842**	**$233,842**
	FULL-TIME EQUIVALENT POSITIONS (FTE):	1.0	1.0

EXCEPTIONAL ITEM(S) INCLUDED IN STRATEGY:

Salary for 27th & 28th FTE

Brightleaf ADA Compliance

Essential Salary Enhancements

Agency Code: **409** Agency: **Commission on Jail Standards**

COMPARISON TO STATEWIDE HUB PROCUREMENT GOALS

A. Fiscal Year - HUB Expenditure Information

Statewide HUB Goals	Procurement Category	% Goal	HUB Expenditures FY 2024 % Actual	Diff	Actual $	Total Expenditures FY 2024	% Goal	HUB Expenditures FY 2025 % Actual	Diff	Actual $	Total Expenditures FY 2025
11.2%	Heavy Construction	11.2 %	0.0%	-11.2%	$0	$0	11.2 %	0.0%	-11.2%	$0	$0
21.1%	Building Construction	21.1 %	0.0%	-21.1%	$0	$0	21.1 %	0.0%	-21.1%	$0	$0
32.9%	Special Trade	32.9 %	0.0%	-32.9%	$0	$0	32.9 %	0.0%	-32.9%	$0	$0
23.7%	Professional Services	23.7 %	98.5%	74.8%	$5,420	$5,500	23.7 %	0.0%	-23.7%	$0	$357
26.0%	Other Services	26.0 %	-4.8%	-30.8%	$-3,272	$68,698	26.0 %	14.7%	-11.3%	$10,681	$72,532
21.1%	Commodities	21.1 %	37.5%	16.4%	$28,297	$75,554	21.1 %	5.0%	-16.1%	$2,809	$55,677
	Total Expenditures		**20.3%**		**$30,445**	**$149,752**		**10.5%**		**$13,490**	**$128,566**

B. Assessment of Attainment of HUB Procurement Goals

Attainment:

The agency attained or exceeded 100% of the applicable HUB procurement goals in two categories "Professional Services", and "Commodities" in Fiscal Years 2024. While we did not meet the statewide goal in "Other Services" in 2024, we made up for it by exceeding statewide goals in other applicable categories. The agency is committed to continued advancement in meeting and exceeding procurement goals.

Applicability:

The purchasing categories of "Heavy Construction", "Building Construction," and "Special Trade Construction," are not applicable to agency operations. The agency's mission does not entail any construction related materials or building activities other than reviewing architectural plans and making recommendation to counties building jails.

Factors Affecting Attainment:

In Fiscal Year 2024, the agency met or exceeded all of the applicable purchasing categories for HUB vendors except Other Services. In Fiscal year 2025, the agency did not meet our goal in any applicable category due to changes to the HUB specifications.

C. Good-Faith Efforts to Increase HUB Participation

Outreach Efforts and Mentor-Protégé Programs:

TCJS is a very small agency. The HUB Coordinator attends the HUB meetings when they are scheduled. Due to our budget and agency size, the HUB Coordinator has not attended or hosted any HUB forums and we do not have any Mentor Protégé partnerships . We do not have any large contracts that would require a Mentor Protégé. The HUB Coordinator attends the HUB meetings and when purchases are made we utilize as many HUB vendors as possible. A minimum of three or more

Agency Code: **409** Agency: **Commission on Jail Standards**

HUB vendors are contacted for each purchase.

HUB Program Staffing:

any HUB forums and we do not have any Mentor Protégé partnerships . We do not have any large contracts that would require a Mentor Protégé . The HUB Coordinator attends the HUB meetings and when purchases are made we utilize as many HUB vendors as possible. A minimum of three or more HUB vendors are contacted for each purchase.

Our Certified Purchaser is dedicated to increasing participation of HUBs. She attends HUB Procurement conventions and utilizes the CMBL and HUB directories for solicitation of bids and has educated all staff on HUB requirements .

Current and Future Good-Faith Efforts:

any Mentor Protégé partnerships . We do not have any large contracts that would require a Mentor Protégé . The HUB Coordinator attends the HUB meetings and when purchases are made we utilize as many HUB vendors as possible. A minimum of three or more HUB vendors are contacted for each purchase.

Our Certified Purchaser is dedicated to increasing participation of HUBs. She attends HUB Procurement conventions and utilizes the CMBL and HUB directories for solicitation of bids and has educated all staff on HUB requirements .

The agency made the following good faith efforts to comply with statewide HUB procurement goals per 34 TAC. Sec 20.13 (d) 2 (E):- (Ensured that contract specifications, terms and conditions reflected the agency's actual requirements, were clearly stated and did not impose unreasonable or unnecessary contract requirements. The Certified Purchaser for the agency attends HUB Procurement conventions and utilizes the CMBL and HUB directories for solicitation of bids and has educated all staff on HUB requirements .

6.E. Estimated Revenue Collections Supporting Schedule

Automated Budget and Evaluation System of Texas (ABEST)

Agency Code: **409** Agency name:

FUND/ACCOUNT

Agency Code: **409** Agency: **Commission on Jail Standards**

IDD ADVISORY COMMITTEE

Statutory Authorization:	Gov Code 511.022	
Number of Members:	13	
Committee Status:	Ongoing	
Date Created:	1/01/2022	
Date to Be Abolished:		
Strategy (Strategies):	1-1-1	INSPECTION AND ENFORCEMENT
	1-2-1	CONSTRUCTION PLAN REVIEW
	1-2-2	MANAGEMENT CONSULTATION
	1-3-1	AUDITING POPULATION AND COSTS
	2-1-1	INDIRECT ADMINISTRATION

Advisory Committee Costs	**Expended Exp 2025**	**Estimated Est 2026**	**Budgeted Bud 2027**	**Requested BL 2028**	**Requested BL 2029**
Method of Financing					
Meetings Per Fiscal Year	4	4	4	4	4

Agency Code: **409** Agency: **Commission on Jail Standards**

Description and Justification for Continuation/Consequences of Abolishing

to advise the commission and make recommendations on matters related to the confinement in county jails of persons with intellectual or developmental disabilities

Agency Code: **409** Agency: **Commission on Jail Standards**

ADMINISTRATIVE RULES ADVISORY COMMITTEE

Statutory Authorization:	Gov Code 511.0081, TAC 255.6(b)	
Number of Members:	9	
Committee Status:	Ongoing	
Date Created:	09/01/2021	
Date to Be Abolished:		
Strategy (Strategies):	1-1-1	INSPECTION AND ENFORCEMENT
	1-2-1	CONSTRUCTION PLAN REVIEW
	1-2-2	MANAGEMENT CONSULTATION
	1-3-1	AUDITING POPULATION AND COSTS
	2-1-1	INDIRECT ADMINISTRATION

Advisory Committee Costs	**Expended Exp 2025**	**Estimated Est 2026**	**Budgeted Bud 2027**	**Requested BL 2028**	**Requested BL 2029**
Method of Financing					
Meetings Per Fiscal Year	4	4	4	4	4

Agency Code: **409** Agency: **Commission on Jail Standards**

Description and Justification for Continuation/Consequences of Abolishing

to regularly review all administrative rules as part of the mandated rule review process, administrative rules required by new legislation, administrative rules as recommended by the Commission, and petitions for administrative rule changes. The committee makes recommendations to the Commission related to administrative rules.

ADVISORY COMMITTEES THAT SHOULD BE ABOLISHED/CONSOLIDATED

Reasons for Abolishing

6.J. Summary of Behavioral Health Funding

Agency Code: 409

Date: 08/02/2024

Agency: Texas Commission on Jail Standards

Prepared by: Leslie Speir

							2026-27 Base		2028-29 Baseline Request		2028-29 Exceptional Items		Additional Information					
#	Program Name	Service Type (drop down)	Agency Strategies	Summary Description	Target Population(s)	Fund Type	FY 2026 Base	FY 2027 Base	FY 2028 Baseline Request	FY 2029 Baseline Request	FY 2028 Requested	FY 2029 Requested	2028-29 Requested for Mental Health Services	2028-29 Requested for Substance Abuse Services	2028 FTEs	2029 FTEs	Statewide Strategic Plan Strategies	Methodology / Notes
1	Mental Health Training Strategy A.2.2	Education and Training	Mgmt	One Mental Health Trainer to provide TCOLE accredited training. Management Consultation Strategy provides mental health training to jail administrators. Article IX Sec. 10.04 Statewide Behavioral Health Strategic Plan. Page V-26 in 24-25 GAA		GR	77,900	77,900	85,000	85,000	-	-	85,000	-	1.0	1.0		
						GR-D												
						FF												
						IAC												
						Other												
						Subtotal	77,900	77,900	85,000	85,000	-	-	85,000	-				
2						GR												
						GR-D												
						FF												
						IAC												
						Other												
						Subtotal	-	-	-	-	-	-	-	-				
3						GR												
						GR-D												
						FF												
						IAC												
						Other												
						Subtotal	-	-	-	-	-	-	-	-				
4						GR												
						GR-D												
						FF												
						IAC												
						Other												
						Subtotal	-	-	-	-	-	-	-	-				
5						GR												
						GR-D												
						FF												
						IAC												
						Other												
						Subtotal	-	-	-	-	-	-	-	-				
6						GR												
						GR-D												
						FF												
						IAC												
						Other												
						Subtotal	-	-	-	-	-	-	-	-				
						Total	**77,900**	**77,900**	**85,000**	**85,000**	**-**	**-**	**85,000**	**-**	**1.0**	**1.0**		